



## **Communities and Equalities Scrutiny Committee**

Date: Tuesday, 19 July 2022

Time: 10.00 am

Venue: Council Antechamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

### **Access to the Council Antechamber**

Public access to the Council Antechamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension.

**There is no public access from any other entrance.**

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## **Membership of the Communities and Equalities Scrutiny Committee**

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**Councillors** - Hitchen (Chair), Azra Ali, Benham, Chambers, Connolly, M Dar, Evans, Hilal, Hussain, Iqbal, Johnson, Ogunbambo, H Priest, Rawson, Whiston, Wills and Wilson

## Agenda

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- 1. Urgent Business**  
To consider any items which the Chair has agreed to have submitted as urgent.
- 2. Appeals**  
To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.
- 3. Interests**  
To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.
- 4. Minutes** Pages  
5 - 12  
To approve as a correct record the minutes of the meeting held on 21 June 2022.
- 5. [10:05 - 10:35] Our Manchester Voluntary and Community Sector Fund Refreshed Funding Programme** Pages  
13 - 36  
Report of the Director of Policy, Performance and Reform

This report outlines the engagement and co-design processes that have informed the refresh of the funding programme, and provides an initial overview of proposed adaptations. The report also outlines work to review the City's VCSE support offer, that is running concurrently, which will be an important point of support for the groups supported by this fund from 2023 onwards.
- 6. [10:35 - 10:55] Wynnstay Grove Public Spaces Protection Order - Update** Pages  
37 - 48  
Report of the Head of Compliance, Enforcement and Community Safety and Community Safety Lead

This report provides an update on the implementation of the Wynnstay Grove Public Spaces Protection Order.
- 7. [10:55 - 11:20] Recommendation For The Extension And Variation Of The Public Spaces Protection Orders Relating To Dog Control** Pages  
49 - 170  
Report of the Head of Compliance Enforcement and Community

## Safety

This report provides the Committee with the outcomes of the recent consultation exercise in respect of the Public Spaces Protection Orders relating to the control of dogs, which was undertaken between 19 May and 16 June 2022.

**8. [11:20 - 11:50] Community Events - To Follow**

**9. [11:50 - 12:00] Overview Report**

Report of the Governance and Scrutiny Support Unit

Pages  
171 - 177

The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.

## Information about the Committee

Scrutiny Committees represent the interests of local people about important issues that affect them. They look at how the decisions, policies and services of the Council and other key public agencies impact on the city and its residents. Scrutiny Committees do not take decisions but can make recommendations to decision-makers about how they are delivering the Our Manchester Strategy, an agreed vision for a better Manchester that is shared by public agencies across the city.

The Communities and Equalities Scrutiny Committee examines the work of the Council and its partners relating to reducing levels of crime, community cohesion, older people and equality and inclusion.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair. Groups of people will usually be asked to nominate a spokesperson. The Council wants its meetings to be as open as possible but occasionally there will be some confidential business. Brief reasons for confidentiality will be shown on the agenda sheet.

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## Further Information

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For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Monday, 11 July 2022** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension (Library Walk Elevation), Manchester M60 2LA

## **Communities and Equalities Scrutiny Committee**

### **Minutes of the meeting held on 21 June 2022**

#### **Present:**

Councillor H Priest - In the Chair

Councillors Azra Ali, Benham, Chambers, Connolly, M Dar, Evans, Hilal, Hussain, Iqbal, Johnson, Ogunbambo, Rawson, Whiston and Wills

#### **Also present:**

Councillor Midgley, Deputy Leader

Priya Chopra, Saheli

Charlotte Cooke, LGBT Foundation

#### **Apologies:**

Councillors Hitchen and Wilson

#### **CESC/22/19 Chair**

The Committee Support Officer informed Members that the Chair had sent her apologies for the meeting and asked for nominations for a Member to chair the meeting. A Member nominated Councillor H Priest, which was seconded by another Member and agreed by the Committee.

#### **Decision**

To appoint Councillor H Priest as Chair for the meeting.

#### **CESC/22/20 Minutes**

#### **Decision**

To approve the minutes of the meeting held on 24 May 2022 as a correct record.

#### **CESC/22/21 Domestic Abuse**

The Committee received a report of the Strategic Director (Neighbourhoods) which provided a summary of recent and current work to address Domestic Violence and Abuse, including the implementation of the Domestic Violence and Abuse Strategy and the Domestic Abuse Act 2021.

The main points and themes within the report included:

- Background information;
- The Domestic Abuse Act 2021- Safe Accommodation Duty and New Burdens Funding;
- Domestic abuse and the wider Violence Against Women and Girls agenda (VAWG);
- Conduct of Domestic Homicide Reviews; and
- Future funding and sustainability.

Charlotte Cooke from the LGBT Foundation informed the Committee about her organisation's work with the LGBT community, both specific services for survivors of domestic abuse and other services and support that they provided. She outlined how her organisation supported victims of domestic abuse in a holistic way, looking at all their different needs, using the Foundation's own services and referring them to other services, where appropriate. She informed Members how the New Burdens funding was being used by her organisation to provide casework support to low to medium risk survivors of domestic abuse, including supporting them into a range of housing options and providing group-based peer support. She outlined the increasing complexity of many of the referrals, such as mental health issues, substance misuse and issues with basic needs such as housing, employment and financial support. She informed the Committee how they worked with partner organisations, such as housing associations, and worked across different local authority areas, as an organisation based on a community of identity, rather than a geographical community.

Priya Chopra from Saheli informed the Committee about the work of her organisation, which had previously predominantly supported south Asian women affected by domestic abuse but was increasingly working with a more diverse group of black, Asian and minoritised women. She informed the Committee that this included refuge provision and about Saheli's recent acquisition of dispersed accommodation for survivors of domestic abuse, which had increased their capacity to support women fleeing from domestic abuse. She outlined how Saheli worked with women who did not speak English and who were far removed from the job market, including building their self-esteem. She highlighted a range of work that the organisation was doing including group-based work to help women identify signs of abuse and work with Afghani women, women with No Recourse to Public Funds (NRPF) and older women. She welcomed that the New Burdens funding had enabled Saheli to provide greater support to children affected by domestic abuse and to support women with more complex needs, including mental health issues.

Some of the key points that arose from the Committee's discussions were:

- To request a breakdown of statistics by protected characteristics;
- Concern about whether the main domestic abuse service providers were able to meet the needs of minority groups;
- What was the pathway for male victims of domestic abuse;
- What was being done to reverse the trend of the perpetrator of domestic abuse remaining in the home, while the victim had to flee;
- What work was being done with schools; and
- To request that all acronyms in future reports be explained.

The Community Safety Lead informed Members that quarterly performance information was produced which provided a more detailed breakdown of the statistics and that this could be shared with Committee Members. She acknowledged the challenges of and importance of ensuring that services were accessible to and appropriate for the diverse communities within Manchester. In response to a Member's question about self-identification and the acceptance of trans women in single sex services, Charlotte Cooke confirmed that access to the LGBT Foundation's services was based on self-identification. She reported that finding

accessible refuge spaces for trans, non-binary and gender variant survivors of domestic abuse was a challenge and that work was taking place to issue guidance on this. In response to a Member's question, she reported that, while her organisation provided a range of services, including talking therapies, some individuals with more complex needs required support from elsewhere; however, she advised that mainstream organisations tended to immediately refer any LGBT individual seeking support to the LGBT Foundation without fully considering what services they provided, while there were also concerns about the cultural competency of mainstream therapeutic services and fears from LGBT individuals accessing mainstream services about having to come out, and about whether the people they were being supported by would be able to understand their experiences.

The Community Safety Policy and Performance Manager reported that the needs assessment carried out last year had identified the need to improve support for male victims of domestic abuse and that the pathway to accessing support was not obvious for male victims who were not from LGBT communities. He advised that work was taking place at a Greater Manchester level to address this, which Manchester had contributed to, and that Manchester was also looking at what it could do to improve this, rather than just waiting for the outcome of the Greater Manchester work.

The New Burdens Project Manager highlighted that 35 domestic abuse survivors had used the Sanctuary Scheme to safely remain in their own home and advised that there should be a push to increase the use of this scheme so that more survivors and their children remained in the family home, as well as perpetrators being dealt with appropriately. The Community Safety Policy and Performance Manager highlighted the role of Domestic Violence Protection Notices in enabling victims to stay in their own homes and advised that, while these had been under-used previously, Greater Manchester Police (GMP) were committed to improving this. In response to a Member's question about the percentage of domestic abuse survivors who, despite accessing the Sanctuary Scheme, ended up having to leave their home, the Community Safety Lead advised that she would look into this and respond to the Member.

In response to a Member's question, the New Burdens Project Manager informed Members that voluntary organisations had been attached to the hotels where refugees were being accommodated and that a small grant had been given to Safety4Sisters to work with people with NRPF but that the government had not clarified the position on providing funding to support victims of domestic abuse with NRPF.

The New Burdens Project Manager outlined a programme that Manchester Women's Aid had been running in schools called "Ten Dialogues" which looked at what a healthy relationship looked like and how to treat people with respect. She reported that the initial funding for this had ended but Manchester Women's Aid were trying to secure further funding to continue this. The Community Safety Policy and Performance Manager advised that there might be funding to do some further work with young people linked to the VAWG agenda. In response to a question from the Chair about the Respect Young People's Programme, he advised that this programme focused on children and young people who were abusive to their parents

and that the programme also addressed the impact of the abuse on siblings. In response to a question from the Chair about Looked After Children and peer on peer abuse in children's homes, the New Burdens Project Manager advised that her team would look into this.

### **Decisions**

1. To request that the most recent quarterly report which provides a further breakdown of the statistics be circulated to the Committee Members.
2. To ask for the percentage of domestic abuse survivors who, despite accessing the Sanctuary Scheme, end up having to leave their home.
3. To note the key issues which have arisen from the discussion, including proportionality and intersectionality and the relationship between mainstream and specialist support services, in particular, people from minority communities being referred to specialist organisations for their community, regardless of whether that was the most appropriate organisation for the type of support they required, and to note that the Committee may want to consider these issues further at a future meeting.

### **CESC/22/22 Homelessness Update**

The Committee received a report of the Strategic Director (Neighbourhoods) which set out the position of Manchester City Council's Homelessness Service in terms of how it supported local residents and how the emerging transformation programme was seeking to increase the prevention of homelessness, continue the successful reduction in rough sleeping, reduce the use of temporary accommodation and support residents, with a wide-ranging variety of needs, including that of securing a place to call home. In addition, set out in the report, was a deep dive into the activity to increase prevention, the support provided to people when placed in temporary accommodation and the arrangements to ensure the quality of the temporary accommodation provided.

The main points and themes within the report included:

- National, regional and local context;
- Rough sleeping;
- Prevention;
- Accommodation, including its quality;
- Support for people in temporary accommodation; and
- Homelessness Strategy and Partnership.

Some of the key points that arose from the Committee's discussions were:

- Concern that the average amount of time people were spending in bed-and-breakfast or temporary accommodation was too high and the impact of this on the individuals in this position;
- The importance of focusing on the services that the Council provided and the areas that were within its control, such as the Housing Solutions Team



working with the Private Rented Sector (PRS) Team to prevent people having to go into temporary accommodation or to reduce the time people spent in temporary accommodation;

- Questioning whether the rough sleepers headcount was accurate;
- To request a breakdown of table 2.3 in the report by protected characteristics;
- The factors leading to homelessness, including changes in legislation;
- That vacated social housing properties should have a quicker turnaround time for them to be ready for and matched with a new tenant;
- Noting that the PRS team had helped to secure 813 new private rented tenancies, to ask about the people they had not been able to help because Council systems were not quick enough to respond to the pace of the private rented sector;
- Concern about people living in overcrowded accommodation who were not classed as homeless;
- To welcome the focus on preventing homelessness and to ask for more information on the progress of this work to be included in the next report;
- To note that temporary accommodation was concentrated in some areas of the city and to ask for more information on this and what was being done to address it in the next report; and
- To ask that the next report include what support was provided to help people to settle into their new accommodation.

The Director of Housing Operations highlighted the significant increase in people presenting as homeless and recognised Members' comments about some of the factors affecting this. He outlined how the Transformation Programme was looking at how the service could be more creative to find alternatives to placing people in bed-and-breakfast accommodation. He agreed that the average length of time individuals were spending in bed-and-breakfast accommodation was too long and reported that, in particular, there was an issue with identifying suitable supported accommodation for individuals who required this. In response to a Member's question about eliminating the use of bed-and-breakfast accommodation for families with children, he advised that this work was challenging but that there was a commitment to expediting the work to address this. The Strategic Lead for Homelessness offered to share the plan for addressing the use of bed-and-breakfast accommodation with the Committee and outlined how this was being progressed and monitored. In response to a Member's question about what current address was used for people living in bed-and-breakfast accommodation who were applying for a private rented tenancy, she advised that she would check on this.

The Director of Housing Operations recognised the comments about the importance of turning around void social housing properties more quickly and advised that it was now taking an average of 60 days to turn around void properties in Housing Operations. In response to a Member's comments about homelessness and the shortage of affordable housing, he highlighted the report on the Manchester Housing Strategy, which was due to be considered at the next meeting of the Economy Scrutiny Committee, and advised that the Council recognised the inter-relationship between homelessness, inequalities and inclusive growth. In response to Members' comments, he advised that the next report on homelessness would include more information across equalities strands. A Member requested that this include information on LGBT young people and what work was being done with

organisations such as the Albert Kennedy Trust, the LGBT Foundation and the Proud Trust.

In response to a Member's question, the Director of Housing Operations advised that the success of Apex House related to its provision of intensive support to people on one site.

The Strategic Lead for Homelessness confirmed that officers could provide a breakdown of the figures in table 2.3 by protected characteristics. She reported that the headcount of rough sleepers was a snapshot of one night using best practice and she invited the Member who had raised this to join her staff when they were doing the headcount to see how this was carried out. In response to a further question about the purpose of the headcount, she advised that this was to provide a figure which could be compared across the country but that her team also had other data on rough sleeping in Manchester which she could provide. She advised that information on how the systems used by the Housing Solutions and PRS Teams were working to keep pace with the private rented sector would be provided in a future report. In response to a Member's question about property checks, she advised that, following the service redesign, there was now a team dedicated to property checks and repairs who were going out and undertaking inspections of properties and that more information on the work that was taking place to ensure that properties were of the required standard would be included in the next report on Homelessness provided to the Committee. In response to a question about how people could access support, she advised that a lot of people preferred to contact her service by telephone but that face-to-face appointments could be arranged and that telephone callers had the option to leave their details and be called back, rather than wait in a queue. The Director of Housing Operations advised that information on the accessibility of their services would be included in the next report.

The Chair advised that the Economy Scrutiny Committee had received a report on the Housing Allocations Policy Review at its meeting in March 2022, which provided some of the information that Members had asked for and she asked the Committee Support Officer to circulate this to the Committee. In response to a Member's suggestion that the Committee receive a separate report on the Transformation Programme, the Chair suggested that information on this could be included in the next report, including what milestones and targets had been met.

## **Decisions**

1. To ask that the items requested by Members during the discussion be included in the next report, including the Transformation Programme, work to reduce the use of bed-and-breakfast accommodation, void properties, how the Housing Solutions and PRS teams are working together and how their systems are keeping pace with the private rented sector, the imbalance in the geographic spread of temporary accommodation provision, support to help people settle into their new accommodation and information on equalities and how different communities are being served by this work.
2. To request a breakdown of the information in table 2.3 by protected characteristics.

3. To request information on what address people with no fixed abode can use when seeking accommodation through the PRS team.
4. To ask the Committee Support Officer to circulate the report on the Housing Allocations Policy Review which was submitted to the Economy Scrutiny Committee's March 2022 meeting to Committee Members.

[Councillor Whiston declared a personal and non-prejudicial interest as a service user of the Private Rented Sector Team.]

### **CESC/22/23 Overview Report**

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

The Chair proposed that any issues Members wanted to raise in relation to the work programme be discussed on Councillor Hitchen's return.

### **Decision**

To note the report and agree the work programme, subject to the above comments.

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**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee - 19 July 2022

**Subject:** Our Manchester Voluntary & Community Sector (OMVCS)  
Refreshed Funding Programme

**Report of:** Director of Policy, Performance and Reform

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### **Summary**

This report outlines the engagement and co-design processes that have informed the refresh of the funding programme, and provides an initial overview of proposed adaptations. The report also outlines work to review the City's VCSE support offer, that is running concurrently, which will be an important point of support for the groups supported by this fund from 2023 onwards.

### **Recommendations**

The committee is invited to note and comment on the contents of this paper.

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**Wards Affected:** All

<b>Environmental Impact Assessment</b> - the impact of the issues addressed in this report on achieving the zero-carbon target for the city
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The refreshed of the OMVCS funding programme aims to support VCSE organisations to advance the City's zero-carbon in the operation of their functions. The refresh recognises that some VCSE organisations will need support and guidance on how this can be proportionately achieved and seeks to build this into the fabric of the refreshed programme.
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Manchester Strategy outcomes	Summary of how this report aligns to the OMS
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	Manchester's VCSE sector generated a total income of around £500 million in 2019-20 and in addition to its paid workforce, created over 160,000 volunteering opportunities, with volunteers giving about 481,000 hours each week valued at about £242 million p/a ( <i>Manchester State of the VCSE Sector report, 2021</i> ). The OMVCS fund plays a critical role in supporting the health and sustainability of the sector and contributes to these outcomes.
A highly skilled city: world class and home grown talent sustaining the city's economic success	The VCSE organisations supported through this fund are run and supported by a diverse range of skilled workers, both those in paid roles and those giving voluntary hours. In addition to providing work opportunities, many of the funded organisations provide employability support, often working with those communities and individuals requiring specific types of support to benefit from Manchester's economic success.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The OMVCS Fund supports organisations whose primary funded activity is to work in a strengths-based way with individuals and communities to maximise their potential and have an active contribution in Manchester. This includes organisations providing activities targeted on a geographical, community or characteristic basis, delivered through a diverse range of supportive approaches.
A liveable and low carbon city: a destination of choice to live, visit, work	OMVCS funded organisations frequently work with residents to celebrate their achievements, contributions and identities. Organisations promote Manchester as a place of choice by celebrating the value and diversity of the City and its people.
A connected city: world class infrastructure and connectivity to drive growth	Funded organisations have progressed the digital inclusion agenda significantly in the last two years, adapting service delivery to online and / or blended options, and working with key stakeholder groups to address and remove digital barriers. As a result, some resident groups (i.e. older people, people whose first language is not English, sensory impaired people) are more able to connect with VCSE services than ever before.

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**Background documents (available for public inspection):**

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

- *Update on Work with the VCSE Sector During Covid-19 report*, Communities and Equalities Scrutiny Committee, 8 October 2020

## 1. Purpose of Report

- 1.1 The Our Manchester Voluntary and Community Sector (OMVCS) Fund is Manchester City Council's largest grant funding programme to the voluntary, community and social enterprise (VCSE) sector. Originally established in 2018, the programme provides £2.4 million of investment per annum in the sector, on a three-yearly basis. The programme is being refreshed going into the 2023-24 financial year, to ensure that it retains a strategic fit with the Our Manchester Strategy and reflects some of the key changes that have affected the City, its people and the VCSE sector during the funding period to date.
- 1.2 This report outlines the engagement and co-design processes that have informed the refresh of the funding programme, and provides an initial overview of proposed adaptations. The report also outlines work to review the City's VCSE support offer, that is running concurrently, which will be an important point of support for the groups supported by this fund from 2023 onwards.

## 2. Summary of Recommendations

- 2.1 For the committee's information, the key outcomes to be taken forward from the engagement and co-design processes are:
- Devise a refined set of funding aims which address key priority areas of health and wellbeing, equality and inclusion and tackling poverty
  - Review the programme's supporting information to ensure that sufficient guidance is available for applicant organisations
  - Refresh the list of principles for the fund to take account of key matters arising from engagement and co-design (detailed below)
  - Retain a tiered funding structure but adjust the funding amounts and how these are described
  - Review the requirements of applicant / funded organisations in line with the tiered funding structure

## 3. Background to the VCSE Sector in Manchester

- 3.1 Manchester's voluntary, community and social enterprise (VCSE) sector has a crucial role to play in the realisation of the City's ambitions, in particular, in helping to deliver the aims of the Our Manchester Strategy: Forward to 2025. The breadth and diversity of Manchester's VCSE sector is its great strength, with wide-ranging types of support, activities and services being provided for an equally diverse range of communities, of both geography and identity. The 2021 Manchester State of the VCSE Sector report outlines the changing dynamics of the sector over the last five years, showing that in Manchester:
- There are over 3,800 VCSE organisations in the City (up from around 3,390 in 2017) although the total income of the sector in 2019-20 was around £500 million, down from £540 million in 2017.



- The VCSE workforce includes over 162,000 volunteers (an increase from about 111,00 in 2017) giving over 480,000 hours each week (278,000 in 2017). This is valued at £242 million per annum, which is down from the £252 million valuation in 2017.
  - 85% of organisations are bringing at least one source of non-public funds into the City (89% in 2017).
  - 66% of organisations are 'micro' (annual income of under £10k - same as in 2017), often providing support to specific communities of identity and / or geography.
- 3.2 The dynamics of change in the sector are not linear; organisations experience different challenges that are influenced by factors such as their size, their organisational purpose and the availability of funding aligned to this, the capability of their workforce to bid effectively for funds etc. In addition, the sector has faced numerous additional pressures in the last few years. Whilst numerous funding programmes were launched in immediate response to the Covid-19 pandemic, these have been short-term funds and the longer-term impact on public funds (and the availability of these to support VCSE sector activities) has been a detrimental one.
- 3.3 During that same time, there has been a significant increase in levels of demand for VCSE services, which is now not receding at the same rate as the availability of short-term Covid-response funding. The increase in demand alongside the unavailability of funding has led many VCSE organisations to adapt and adjust their business delivery models, revise their use of finances and draw on reserves; this is a challenging legacy of the events of recent years.

#### **4. Background to VCSE Sector Funding**

- 4.1 Alongside its public sector partners, Manchester City Council has long recognised the importance of the VCSE sector's role in achieving the City's priorities, and has sought to reflect this in its grant funding approach. The Our Manchester Voluntary & Community Sector (OMVCS) Fund is Manchester City Council's largest grant funding programme to support the City's VCSE sector. The programme comprises £2.4 million annually, normally across a three-year funding period (£7.2 million in total), supporting VCSE organisations whose purpose and activities are aligned to the Our Manchester aims.
- 4.2 The first round of the OMVCS Fund was originally launched in 2018-2021, and was aligned to the original Our Manchester Strategy. It has been extended in subsequent years (2021-23), owing to the impact of the Covid-19 pandemic preventing the opportunity to refresh the programme. During that time, the fund has supported 63 organisations to deliver high quality (and increasingly, during the pandemic, adaptive and responsive) approaches which have improved outcomes for Manchester residents and helped to make progress on the City's strategic aims. A total of over 127,000 residents have been supported through the funded organisations by almost 7,000 volunteers providing around 156,000 volunteer hours. This has generated around £8

million additional income for the City. A handful of case studies are included at *Appendix 1* of this report to demonstrate the kind of difference being made to individuals' lives through the funded activity.

- 4.3 The OMVCS fund has sought to address some of the City's most prevailing challenges, which have shifted during the lifetime of the current arrangement. During the period that the current fund has been operating:
- The Covid-19 pandemic has had a profound and complex impact on the relative health of the sector: on one hand, there has been an influx of organisations established in response to the pandemic, but there has not been a similar uplift in funding opportunities, challenging an already competitive funding landscape
  - The pandemic highlighted and exacerbated a range of existing health and social inequalities, increasing the burden on the VCSE sector to provide support, frequently meaning adaptations to the type and format of the support offered with relatively little additional funding to achieve this (some Covid-specific funding has been made available but has been short-term and has not provided the stability that the sector needs)
  - A growing awareness of race equality issues, linked to Covid impact but also through the prominence of the Black Lives Matter movement, provided opportunities and challenges in equal measure for Manchester's Black, Asian and Minority Ethnic VCSE organisations; an increased focus on race issues has raised the profile of some organisations, but challenges around Black, Asian and Minority Ethnic leadership in the sector continue
  - It is expected that the 2021 Census will show a continuing diversity in Manchester's population, and this is reflected in the City's VCSE sector, both in terms of the sector's workforce and the target client-groups
  - The Our Manchester Strategy, against which the OMVCS Fund is aligned, was refreshed in 2020 and Our Manchester: Forward to 2025 sharpens the City's focus and priorities going into the next funding period
- 4.4 These events and others set a new context in which to review and refresh the OMVCS Funding Programme. With the effects of the pandemic now easing, there has been the opportunity to do this, engaging a range of VCSE stakeholders to do so. This has helped to ensure that, keeping with the ethos of the original programme, a refreshed fund is being developed with and for the City's VCSE sector.

## **5. Refreshing the OMVCS Fund**

- 5.1 Work began in April 2022 to review and refresh the OMVCS Fund, taking on board the views of a wide range of stakeholders, primarily VCSE sector groups, to inform the work. These views were captured in a two-stage approach: stage one was a wide-ranging engagement exercise inviting face to face, online and survey responses; stage two was a co-design process which worked through the engagement outcomes with a small, focused group of VCSE and public sector partners and assessed what this would mean for a

refreshed fund. The Council is very grateful for the views, insights and ideas shared throughout these processes.

- 5.2 The focus throughout all of this work was to refresh the existing programme, rather than to completely redesign it. The Our Manchester Funds Team has heard overwhelmingly positive opinions about the fund during the administration of it and its core purpose, to retain an alignment with the Our Manchester strategy and support a healthy and sustainable local VCSE sector, remained unchanged. It is essential though, that the fund continues to respond to City and community priorities such as those outlined above, and the refresh seeks to ensure this.
- 5.3 The contributors to the engagement and co-design processes are outlined below, for the committee's information.

## 6. OMVCS Fund Engagement and Co-design Contributors

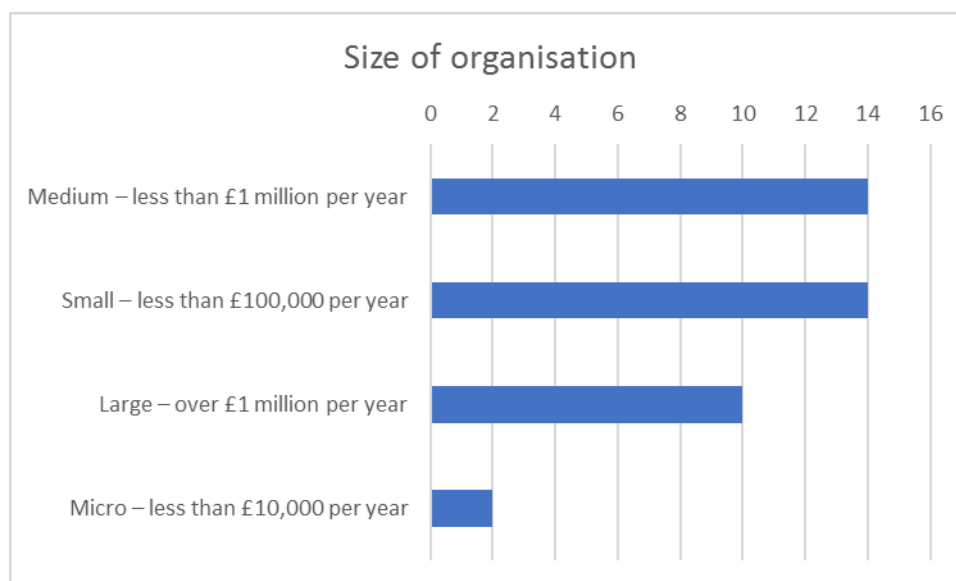
### Methodology and Profile of Responses

- 6.1 Between mid-April and early May 2022, eight engagement sessions took place including:
- 5 in-person events across Manchester using a mix of community venues across North, Central and South Manchester.
  - 3 online events over Zoom
- 6.2 A survey link was provided for those not able to attend, or who had further information to add. The survey was open from 4 April to 4 May inclusive.
- 6.3 Across the various engagement opportunities:
- 40 organisations completed the survey.
  - 71 people attended the engagement sessions (sometimes more than one person from the same organisation). 36% of organisations signing up did not go on to attend an event.
  - In total, 94 individual organisations contributed to the engagement, either by attending an event or by completing the survey with some organisations doing both.
- 6.4 The table below includes an indicative breakdown of the 94 organisations across equalities groups and themes:

Organisation type	Number engaged	% of whole
North Manchester	18	19.15%
Disability	6	6.38%
LGBT+	6	6.38%
Faith	6	6.38%
Black, Asian & Minority Ethnic	21	22.34%
OMVCS currently funded	45	47.87%

Carers	5	5.32%
Outside of Manchester	4	4.26%
Homelessness	3	3.19%
Culture	5	5.32%
Age-friendly / older people	13	13.83%

- 6.5 The chart below shows the size of the organisations that responded to the survey (43% of the whole), defined by income. This data was not collected for the face to face or online sessions, but the sizes represented through survey responses are taken to be broadly representative of the process overall.



- 6.6 Engagement events and the survey were promoted across the City's VCSE infrastructure support provider, Macc, including their email bulletins, MCC's website, Council Twitter channels and the Our Manchester Funds Team's mailing lists and networks. Targeted communications were made to reach Black, Asian and Minority Ethnic groups, North Manchester groups and Faith groups through these channels. The engagement also sought to include a mix of responses from both currently funded groups and non-funded groups.
- 6.7 Following the engagement exercise, the Our Manchester Funds team brought together a co-design group of stakeholders reflecting different sizes and types of organisations, different identities and geographies, and different experiences of grant-making processes, namely:
- Back on Track Manchester
  - Macc
  - Making Education a Priority (MEaP)
  - Manchester BME Network
  - Manchester Mind
  - MHCC
  - Tree of Life Centre
  - Manchester City Council – Neighbourhoods

## 7. Outcomes of the Engagement and Co-design Processes

7.1 Below is a summary of the main points of feedback gained across the various engagement sessions, how this information was considered by the co-design group and where possible, what is being proposed for the refreshed fund going forward. This section of the report is split into the main areas of the fund's structure:

- **Purpose, Aims and Objectives** – what the fund aims to achieve
- **Principles and Eligibility** – what types of organisations the fund aims to support
- **Funding Amounts** – how much organisations can bid for
- **Ways of Working** – the relationship that the funder and applicant needs to have pre, during and post application

7.2 This is not a definitive account of all comments received or co-design discussions, but captures the main considerations to aid the committee's overview of the process.

## 8. Purpose, Aims and Objectives

8.1 It is important that there is clarity and a shared understanding of the fund's core purpose, to set the context for the programme. The co-design group proposed a description of the fund's purpose which recognises that the fund sits within a wider context (e.g. Our Manchester Strategy, Marmot Review, Local Plan etc.) to support residents and address inequality, and that the OMVCS fund alone cannot be too heavily relied on to contribute to all the city's VCSE funding goals. This has resulted in a re-articulation of the OMVCS Fund's original purpose with clarity about the important role that the VCSE sector plays in Manchester:

*The purpose of the OMVCS Funding Programme is to sustain and support a healthy and thriving local voluntary sector in Manchester, so that it can continue to support the city's residents and focus on what the sector excels at.*

8.2 The Our Manchester Funds Team presented the engagement groups with an overview of the OMVCS 2018-21 aims and objectives (including draft new aims on equalities, poverty and climate change), which were as follows:

1. To have a strong sense of citizenship and pride in the city
2. Collectively improve our health and wellbeing
3. Support the positive contribution older people make to city life and their communities and continue to be recognised as a pioneering Age-Friendly city
4. Increase volunteering across the city
5. Support carers to carry out the invaluable work they do
6. Work to improve the resilience of individuals and communities.
7. Address the inequalities experienced by a diverse range of Manchester residents, ensuring all communities are included in the life of the city

8. Work to reduce carbon emissions, with a view to achieving year-on-year reductions across the programme
9. Create routes out of poverty through support to work for fair pay, skills development and support to manage complex challenges

8.3 The Our Manchester Funds Team asked VCSE organisations:

1. Which of these objectives feel the most or least important to you and your organisation and why?
2. Is there anything not represented that should be?

8.4 The most common points raised by engagement groups were:

Health and Wellbeing was seen as most relevant and highest priority during engagement
The flexibility of the fund and its objectives has been a great strength
The current objectives do not 'work' in their current format: some are very specific objectives while others are broader aims, and some could be argued to be by-products of other activity (e.g. a sense of pride, individual resilience)
For some of the more specialised aims (i.e. climate change / low carbon), groups may need support to achieve them
Groups wanted to know whether objectives would be weighted and assessed, and questioned whether some were overarching that all must meet
North Manchester and Black Asian and Minority Ethnic communities / communities of identity more broadly should be clearly reflected in the fund's objectives
Some groups felt Covid should be addressed in the narrative, but many agreed the fund shouldn't now be entirely Covid focused
Priorities around digital inclusion and community voice / lived experience were also suggested to be included in the programme

8.5 Considering these points, the co-design group's key discussion points on purpose, aims and objectives were:

The key priorities identified through engagement of wellbeing and in/equality were agreed with and poverty was seen as interconnected with this: a refined set of broader aims around these areas would describe the priorities of the fund in a clearer way and allow some of the more specific activity (i.e. for older people and carers) to have a natural fit within a broader funding framework
Areas requiring additional support need to be factored into the fund and the Our Manchester Funds Team should look across the structure of the fund for the logical place for these to sit (i.e. guidance for applicants, ongoing support for funded groups throughout the funded period etc). This may include developing three-year plans with successful applicants to grow capability throughout the funded period
Refined aims are not expected to be weighted because they are interconnected and equally important; weighting consideration may be given to other criteria (for example, the Council's priorities around race equality, investing in VCSE activity in the north and east of the City)

<p>Covid's impact on the VCSE sector should also be considered in how the fund is managed more generally (i.e. recognising that the increase in new / small VCSE organisations in the response phase will likely be reflected in the application phase)</p>
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<p>Lived experience and assessing how well applicant organisations know and respond to their communities should be built into the application and assessment processes</p>
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8.6 As a result, the co-design process indicated that a refined set of aims for the fund should be devised focusing on:

1. health and wellbeing;
2. equality and inclusion, and;
3. tackling poverty

8.7 Other aspects of the engagement feedback were deemed as important but potentially need to be addressed elsewhere in the programme's overall structure.

## 9. Principles and Eligibility

9.1 The Our Manchester Funds Team presented the engagement groups with an overview of the 2018 principles of the OMVCS Fund. These principles describe the requirements of organisations that would be eligible for the funding, and were set as follows:

- A track record of working with Manchester residents for at least three years
- That they are "well run"
- A strengths-based approach (inc. service user involvement)
- Collaborative ways of working with other organisations
- Diverse income sources, with weighting to organisations that are less reliant on MCC funding
- Value for money

9.2 The Our Manchester Funds Team asked VCSE organisations:

1. Are there principles you would expect to see that are currently missing?
2. Do you think it would be right to continue to expect all principles of all future OMVCS funded organisations?

9.3 The most common points raised by engagement groups were:

<p>The existing principles are a good foundation for the fund with some caveats, i.e:</p>
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- |  |
|--|
| <ul style="list-style-type: none"> <li>• All principles should be clearly defined</li> <li>• All principles should be expected of all groups, however some principles are more important than others and the expectations under each principle should depend on the amount being applied for / the organisation's context</li> </ul> |
|--|

Groups suggested the three-year track record should be reviewed, recognising the emergence of many newer groups in response to Covid-19
The importance of being well run, demonstrating impact and experience of working with the community were deemed the most important principles
Many groups advised that 'value for money' is difficult to measure and report, and how 'value' is measured runs a risk of undervaluing the sector's work
Having diverse income sources was recognised as good practice, but a greater emphasis was placed on the impact of the income
Additional principles suggested included: groups being experience-led / user-led; having a local community focus; being adaptable and; being able to show effective use of data

- 9.4 In response to these key engagement points on principles and eligibility, the co-design group discussion found that:

The group agreed that all the fund's principles remain correct but would benefit from clarification. The view that bids for higher amounts should lead to higher expectations (i.e. in evidencing impact) was supported
The three-year track record should be re-looked at in light of recent trends in the sector: an adjustment to 18 months would be appropriate
Whilst value for money was a contentious principle in the engagement process, the group agreed that for a funder, understanding the expected value for money of an investment is sound and reasonable to expect, and should stay within the principles of the fund. This would need clear guidance for applicants and the funding assessment panel, to ensure it is correctly recorded and assessed
'Diverse income sources' was agreed should remain a principle as it is still important for the health of the sector to be able to draw of a range of funding, but the funding assessment panel process should be mindful of the funding challenges that organisations are likely to be experiencing
Well-run organisations should be expected to demonstrate effective governance, not adequate governance, again in line with the purpose of the fund being about investing public funds responsibly in a healthy and well-run sector. Guidance on the types of evidence that organisations might use to demonstrate this should, it was agreed, be outlined in guidance materials for the fund
The term 'strengths based' was accepted as working from strengths and building on potential, but the principles (and guidance) could underline the importance of involvement and residents' voices, as experts in their own experience
The collaboration principle is important for all organisations that want to apply, to be able to demonstrate that they have links with other VCSE organisations; that applicants are not working in isolation. Group members noted the distinctions between collaboration as an informal way of connecting the sector more effectively (which they felt should be an expectation of the fund), versus formal partnerships. It was felt that formal partnerships should not be an expectation for funding (as is the case for other funds) but may be an option for applicants provided the partnership can be demonstrated to comply with the



principles of the fund, and be the most effective way of achieving the stated aim

The group considered whether the larger organisations on the 2023-26 programme could be expected to support smaller ones. The point was made that larger organisations are not automatically capacity-building organisations simply because of their size, and do not necessarily have the skills, resources to capacity build others. Ongoing capacity-building / infrastructure support to other organisations should not therefore be built into the principles

- 9.5 As a result, the co-design group recommended that the existing list of principles remain in place with some adaptations which take account of the points raised above.

## 10. Funding Amounts

- 10.1 The Our Manchester Funds Team presented the engagement groups with an overview of the 2018 funding amounts, as follows:

Grant amount	Over 3 years	Per annum
Medium	£15,000 - £60,000	£5,000 - £20,000
Large	£60,003 - £300,000	£20,001 - £100,000
Very Large	£300,000+	£100,000+
<i>Only organisations with an existing grant income from Manchester City Council above £100,000 a year could apply for over £100,000</i>		

- 10.2 The Our Manchester Funds Team asked VCSE organisations:

1. Does the tiered approach to funding work and if not, what are the alternatives?
2. Given your experience as a grantee and knowledge of OMVCS, what level of annual funding per organisation would you expect from OMVCS22?

- 10.3 The most common points raised by engagement groups were:

Groups agreed that the tiered, multi-year grants model should be kept, with possible refinement around grant amounts. Some suggested limiting the number of very large grant awards to make more room for additional medium grants

Groups requested the opportunity to apply for more than they might have done previously to reflect rising costs and organisational growth; the fund, they indicated, should not include restrictions that prevent this

Engagement linked this discussion back to the principles, suggesting different expectations of funded organisations depending on what amount is being applied for, i.e. higher expectations relating to eligibility requirements, application detail and monitoring requirements for larger grant holders

Groups mainly want support for core costs, costs that are not known at the application stage and unrestricted funding. The main strength of the OMVCS fund is that it can provide this type of support over a number of years, which relatively few (short term) grant funds do: groups wanted this to continue

10.4 On considering this feedback, the co-design group identified that:

<p>A tiered system of funding is helpful and should be maintained. However, the lower and upper sums should be reassessed to ensure that they are in line with the purpose of the fund:</p> <ul style="list-style-type: none"> <li>• The group felt that £10k minimum a year feels more appropriate in the current climate, given the challenges faced by the sector and the ongoing impact of Covid-19 on the funding horizon</li> <li>• The upper limit of '£100k+' per annum was queried, with some suggesting it should be capped at £100k</li> </ul>
<p>The 'medium / large / very large' descriptions were queried, noting the lowest amount would normally be considered a small grant. Reviewing this language was recommended</p>
<p>Support for being able to apply for whatever funding amount is required to support your proposal, but that organisations should be asked to illustrate the amount being applied for as a percentage of their turnover. This would tie into some of the principles of the fund (i.e. well-run, diverse income sources) and help the funding assessment panel to make sound funding decisions based on all relevant factors</p>
<p>Agreement that requirements of organisations at the higher tier of funding should be greater than others</p>

10.5 Based on these discussions, the proposed outcome of the co-design process is to adapt the upper and lower funding amounts and change the way these are described. The fund's main strength, of being a longer-term enabler for healthy VCSE sector activity, is not proposed for change but increasingly stringent measures should be in place at the various funding tiers to ensure that awards are made in line with applicants' ability to meet the fund's principles and deliver against one or more of the aims.

## 11. Ways of Working

11.1 The Our Manchester Funds Team asked engagement groups about the ways in which the Council as a funder should work with its applicants and funded groups throughout the lifespan of the refreshed programme, focusing on three stages: pre-application, during the application process and post-application. The main responses indicated that:

<b>Pre-application responses</b>	
Good, honest communication from the funder was the highest priority	This includes clarity of the funding focus, expectations and eligibility criteria and clear timescales
<b>During application</b>	
Groups identified the importance of support (i.e. from infrastructure providers, peer support) throughout the application process	The need for FAQs or other tools to assist with the application process was highlighted
<b>Post application</b>	

Groups clearly wanted feedback on their application, regardless of the funding outcome	For funded groups, a good monitoring process was deemed essential with a good, collaborative relationship between the funder and funded organisations at its core
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- 11.2 These features of good ways of working have been taken on by the Our Manchester Funds Team and will inform the way that the 2023-26 is managed. This was not taken to co-design as the feedback is clear and has formed the team's business as usual.

## 12. Next Steps

- 12.1 As a result of these discussions, the Our Manchester Funds Team is now in the process of developing the feedback and proposals into a refreshed funding programme for 2023-26. At the time of writing this report, that work has not concluded.
- 12.2 This work is being progressed with the aim of launching a refreshed OMVCS Fund for applications in September 2022. An indicative timeline of key activities and decisions leading up to the launch of the refreshed programme is below, for the committee's information:

Action	Timescale
Proposed programme refresh (full prospectus document and cover report) drafted	By 20 July
Senior Responsible Officer and Executive Member approval	By 22 July
Amendment if required	25-27 July
Communication materials, FAQs and engagement events finalised	w/c 25 July
Refreshed programme approved by OMVCS Board	By 29 July
Launch communications and engagement campaign to promote fund	1-31 August
Programme Team and infrastructure provider support to applicant organisations	August
Launch OMVCS Funding Programme	w/c 5 September (open until 16 Oct)

- 12.3 The funding assessment panel is scheduled to run in late October / early November. It is proposed that the outcomes of that process be shared with this committee prior to the agreement of the OMVCS funding 2023-26.

### **13. VCSE Support review**

- 13.1 In addition to the refresh of the OMVCS Fund outlined above, the Our Manchester Funds Team has committed to review the Council's infrastructure support contract arrangements during the course of 2022-23. The infrastructure contract, currently delivered by Macc, has been jointly funded by Manchester City Council and Manchester Health and Care Commissioning (MHCC) and managed by the Our Manchester Funds Team. This review is set in a similar context to that which is shaping the OMVCS Fund refresh: the City's VCSE sector has been shaped by the events of recent years and the ongoing implications of these for several years to come. In addition, the adjustment from MHCC to the Greater Manchester Health and Social Care Partnership has been considered. It is important that the infrastructure contract arrangement responds to these issues, and principally, that this is based on the voices and needs of the City's VCSE sector.
- 13.2 The Our Manchester Funds Team and health colleagues have worked to review the current infrastructure arrangements, working with an independent research partner to do this. The review process has offered an insight into the experiences and priorities of the City's VCSE sector, although options for what this might mean for a refreshed VCSE support offer are still being considered at a very high level.
- 13.3 The challenging workload and timescales for the OMVCS Fund refresh, presented above, have unsurprisingly taken priority and work on the VCSE support review is being managed to take account of this. In addition, it will be vital that the infrastructure support currently delivered by Macc remains available throughout the OMVCS refresh, application and decision-making period, both for the Council and for Manchester's VCSE organisations, and this is reflected in the sequencing of the work.
- 13.4 The current infrastructure support contract was scheduled to expire in September 2022, with the option to extend by two years. Agreement has been reached to extend the current arrangement until 31 March 2023, during which time the review outcomes and resulting options will be assessed and progressed.
- 13.5 This work is in its infancy and more details are not available at this time. However, it is proposed that this committee receives a further report on this work towards the end of the calendar year to provide a more thorough account of the considerations and work to that date.

### **14. Conclusions**

- 14.1 The period since the initial launch of the Our Manchester VCS Fund in 2018 has been one of such substantial and significant change, that a refresh to the fabric of the funding programme was likely to be needed. However, it is encouraging to note that many facets of the original programme have remained fit for purpose, relevant and above all, valued. This enables the Our Manchester Funds Team to revitalise the funding programme to fit in a

modern context without requiring fundamental change. Importantly, this also offers a high degree of continuity and sustainability to the VCSE sector at a time when this is of vital importance.

- 14.2 Similarly, the challenges of recent years have caused the Council and NHS partners to look again at the support offered to the VCSE sector through the infrastructure arrangements. Whilst this work is at a much earlier stage of development and it is not possible to point to its likely direction, what is clear is that the need for and value of this type of support is high within the sector. Progress on this work will be reported to the committee as it becomes available.
- 14.3 These two areas of work, taken together, represent an enormous amount of work and potential change. However, with the vital role that Manchester's VCSE sector plays in advancing the aims of the City's strategy and ambitions, creating the conditions for the sector's sustainability and support in this way is a high priority for the coming months.
- 14.4 The committee is asked to note and comment on the contents of this report.

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## Appendix 1

### OMVCS Fund 2018-23 Case Studies

**Note:** these case studies include names that have been changed to protect individuals' identities. These have been written and kindly provided to Manchester City Council by the VCSE organisations named in each case study.

#### Manchester Carers' Forum

Jay has a strong desire to help others within their caring roles. He has been a carer for his mum for several years, and is keen to gain knowledge and information that will help support himself to care for his mum.

Jay began caring for his mum when he was in the process of studying for a masters degree many years ago. His caring role not only involves practical support, and problem solving how to get to appointments, but a lot of emotional support in terms of giving his mum confidence to do things and managing mood swings. There are lots of appointments that need to be attended, dealing with health professionals, and liaising with social services. It's a full-time job (and some) in itself which has meant that Jay has been unable to take up paid work. Jay always intended to carry on with his MSc but as his mum's health worsened, this has not been able to happen to date. He has, however, pursued an active interest in his creative talents which have given him an outlet.

He was directed into support from Manchester Carers Forum via a social worker in 2016 and has subsequently attended our Christmas meals. He was unable to attend a regular Carers Support Group in part due to location – although near to him it was not one that he could reach easily by public transport within the time he had available due to his caring role.

It wasn't until the pandemic hit that Jay really started to engage more with Manchester Carers Forum. He was enabled to do this as we moved our Support Groups from out in the community to online zoom meetings. It was somewhat of a pilot to begin with, and Jay took up the challenge to join us! His thoughts on the value of the meetings are as follows:

"Prior to the pandemic I didn't have regular contact with the people from Manchester Carers Forum, or with other Carers. I like to keep myself updated through emails, however, it wasn't until Manchester Carers Forum started to do the Zoom meetings that I really started to engage on a more regular basis with other Carers, and to start to feel as though I were part of the 'Caring Community'.

What has been so transforming for me, is to hear other people's stories. It's made me realise I am not alone, and that others are struggling against similar difficulties. It's been a place I can share my experience frankly and honestly with others in a supportive environment, where people understand the frustrations that caring can bring, and can offer empathy, as well as practical advice and tips. The Carers Support meetings also involve guest speakers coming along, this can be helpful to learn about services, or to ask questions around what's changed and what's

available. This has been particularly helpful, as over the pandemic, it has been hard to get hold of services sometimes. Being able to ask someone directly from an organisation “what’s going on?” has been a real help. Sometimes I feel invisible as a carer, and it gets me down. There isn’t always someone there cheerleading me on, recognising me for both what I do in my caring role, or who I am outside of that. Having that fed back to me is so powerful; to be seen as a person, and not just a number within a system.”

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### **Chorlton Good Neighbours**

Older men’s worker Frank writes “I have been visiting and supporting Gladstone for the last 6 months. Gladstone lives in supported housing In Chorlton, is a double amputee, and has the spirit of a lion as he has adapted to his condition.

To aid his independence and mobility he was helped by the Afro Caribbean Care group to get an electric wheelchair and was supported by Chorlton Good Neighbours worker Phil to negotiate his first trips into Chorlton.

Phil walked with Gladstone as he negotiated the pavements and curbs working out the best route into Chorlton and now Gladstone can get to Chorlton on his own to pursue his favourite pastime of betting on the horses! When I told him that I had never been in a betting shop – Gladstone replied “What! – you’ve not lived man!”

I support Gladstone with his shopping, and we meet outside the Co-op – I get the trolley and the list he has prepared, and we go shopping! Gladstone picks all his own food and is very particular about what he gets and so we spend quite some time selecting what is right for him.

Gladstone loves cooking and has an extremely healthy diet including fish, avocados, fruit and – well streaky bacon may not be the best – but he likes it! Gladstone is a very generous man who always chats to the homeless guys outside Co-op and gives a bit of money to them. We meet back at his place and I unload his shopping, but Gladstone always insists on putting away the good, such is his independent way of living.

Phil visits and plays dominoes with Gladstone and by all accounts Phil loses more than he wins! Gladstone says he is very grateful to Chorlton Good Neighbours for all the support they give him as he sometimes admits that life is a struggle, but you just have to get on!

Coming from Jamaica as a young man – living in the USA for a spell and then moving here Gladstone has had to adapt to his surroundings and situations all the time and that resilience is so apparent with the way he deals with his disability and the issues that causes him.

His sister lives in Old Trafford and he had not seen her for over a year due to Covid – so Chorlton Good Neighbours facilitated the trip and it was an emotional greeting that will be happening again soon now that the restrictions are lifting. At 86 Gladstone is an inspiration to us all”



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## Justlife

MA found himself living in a chaotic, shared house upon leaving the Approved Premises he had been staying in since his release from prison. He suffers from PTSD, depression, anxiety and has a personality disorder; as well as having diabetes, tinnitus, and nerve damage due to a head injury he sustained in prison. The environment in the temporary shared house had a detrimental effect on his mental health and he turned to drugs and alcohol to cope. He was also self-harming and experiencing suicidal thoughts. Whilst in this accommodation he was referred to Justlife. M met with one of our Specialist Support Workers at the Justlife centre and he had the opportunity to share in a safe space the difficulties he was facing due to his mental and physical health needs, as well as his housing issues. He told us how isolated and hopeless he felt.

The Specialist Support Worker provided one-to-one support, working collaboratively with M to develop a support plan focusing on key areas that M wanted to address. Following this, referrals were sent to the Mental Health Team and Self-Help services to try and get access to psychological support for M. We also supported M to register with a GP and ensured he was able to collect his medication from the pharmacy; something he had been neglecting, by providing transport and reminders.

Finally, we also referred to Change, Grow, Live to access specialist drugs and alcohol support. However, the referrals to mental health services were unsuccessful: M was informed that his needs were too high to receive support from psychological wellbeing services in the community, but they also deemed his needs were not high enough to be accessing specialist psychiatric support. We had to advocate strongly on M's behalf for him to access mental health services. Eventually, M was offered a further assessment with the mental health team which led to a referral to a psychiatrist, and access to more in-hours support. We also referred M to a local Crisis Café service which functioned throughout the evenings and nights, to ensure M a safe place to access in times of need out-of-hours too.

Alongside this health-focused work, we worked with partners, leading to M being placed in a rented flat where he has his own private space. During this time, we connected M with services to access furniture, energy advice, and benefits support, all to help the transition from living in the shared house to independent living. This, and the other support provided, has meant M is now in a much better mental space. This allowed M the opportunity to consider other areas of his life he wanted to develop. He decided he wanted meaningful activities to fill his time and to start to build a support network. We referred M to The Mustard Tree and Back on Track. M has signed up to English classes and cooking courses at Back on Track and has recently joined the gym to increase his fitness and general wellbeing.

M now talks about his hopes for the future, which include going on holiday and losing weight, something that would have been impossible for him to do at the beginning of our support. We are now reducing our support for M, who continues to sustain his tenancy and access support services, including mental health services. M told us: "Justlife is the most positive and constructive support I have ever had".

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## **Manchester Action on Street Health (MASH)**

Valerie, a woman previously known to MASH, contacted us via another agency. She was fleeing exploitation and had left her accommodation. This left her homeless and in need of housing support as well as safeguarding.

The MASH worker contacted her housing provider to liaise with them regarding next steps for the existing tenancy and to make them aware of situation regarding the exploitation. A homelessness assessment was provided by Manchester City Council.

Due to the possible further implications of her disclosing exploitation, contact was made with the police's Modern Slavery team, with Valerie's consent. Her mental health deteriorated during this time and a referral to Greater Manchester mental health was submitted by the MASH worker.

Following Valerie's housing assessment she is now in temporary accommodation in Manchester. MASH provided food parcels and made food bank referrals during her stay in temporary accommodation to ensure she could maintain access to food throughout. Valerie has now been allocated a mental health worker who will be completing a mental health assessment shortly. The MASH worker is supporting Valerie to reach a point with her mental health where she is able to discuss the exploitation she has experienced with the police's Modern Slavery unit.

This case study is an example of the benefits of having strong links with the housing team at Manchester City Council and the Modern Slavery Unit, to ensure that women can be appropriately housed in a timely manner and that high risk safeguarding concerns are escalated quickly to the appropriate level.

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## **Back on Track**

### **Michael**

Having been let go from his previous job as a support worker, Michael came to Back on Track in May 2021. The loss of his job had hit him hard and his mental health really suffered. He had a history of depression and anxiety which had been under control whilst he was in work. Michael lived alone and was five years free of drugs and drink. He was terrified that he might relapse having gone from working every day of the week to having nothing to do in a really short period of time. Michael had started to withdraw from people and became very depressed and anxious.

Michael was clear that he needed to start doing something to keep himself busy to support his mental health and to help maintain his sobriety. He knew that getting back into work was the way to do this but also couldn't see any way forward and, given the circumstances surrounding his dismissal, he was convinced that he would never get another job.

He joined the Work Club in June and continued to attend for a term having attended the 'This Time Next Year' sessions previously.

We helped him look at the circumstance around losing his last job in a different way: in a way that made him realise that there were lots of options still available to him. Michael was already on a decline and it was really clear that he needed to be kept busy and the job would then follow. We helped him work on his CV and put him in touch with various organisations that we have good working relationships with. We supported him to make volunteer applications to various organisations and within 2 or 3 weeks he was offered 3 volunteering roles. The one he accepted was with a local charity supporting people being released from custody, the director of which had himself been a previous learner in our Work Club. He started volunteering with them and within a couple of months they offered him part time paid work which became full time permanent work in October.

Michael is now doing really well. He has kept in touch and is due to come back into the Work Club to talk to current learners who may be feeling the way he was when he first came to the sessions, and to talk about his own journey and what is possible. His feedback was that without the Work Club he would have stayed hidden away in his flat and probably be battling through another relapse.

### **Amy**

Amy really struggled with her mental health as a result of being bullied at school. She had really low confidence and, although she had worked in the past, her anxiety had meant that she had to leave those roles.

Amy was referred to Back on Track by her mental health support team. Amy lived with her partner who was in full time work, and as a result, she wasn't eligible to make a claim for benefits. Getting into work was a priority for Amy but her confidence was low, nor did she know where to start or what job she wanted. In the past, she had taken any job that had been offered but it had never worked out.

We worked with Amy around identifying her transferable skills and the types of roles that these lent themselves to. Highlighting her skills and all the things she had to offer really helped Amy's confidence which meant that we were then able to support her to make plans and identify the next steps forward. We supported her to broaden her search for work and be focused on the areas that she was best suited to. Amy was able to produce different CVs for different applications over several weeks and was independently able to identify suitable roles and make applications for them, many of which resulted in interviews. This really improved Amy's confidence and made her feel like she was making decisions for herself.

Amy has now been offered a job with The Royal Mail in their sorting office and is due to start her induction this week. We have supported Amy with travel arrangements and general planning to be ready to start work. She tells me that she is feeling excited about this next step. This is a role that she particularly wanted, unlike other jobs in the past. We will continue to support in this role for as long as it is necessary as part of our in work support offer.

Amy says that coming to Back on Track allowed her to be focused and to develop the tools and knowledge she needed to properly prepare for and secure the right job. She still has mental health support but feels much more in control of things now and her confidence is better than it has been for a very long time.

**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee – 19 July 2022

**Subject:** Wynnstay Grove Public Spaces Protection Order - Update

**Report of:** Head of Compliance, Enforcement and Community Safety and  
Community Safety Lead

### Summary

This report provides an update on the implementation of the Wynnstay Grove Public Spaces Protection Order.

### Recommendations

To consider and comment on the contents of the report.

**Wards Affected:** Fallowfield, Withington, Old Moat

### Alignment to the Our Manchester Strategy Outcomes (if applicable)

Manchester Strategy outcomes	Summary of how this report aligns to the OMS
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and home grown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	
A liveable and low carbon city: a destination of choice to live, visit, work	This report highlights how the Public Spaces Protection Order can support women to access healthcare services without harassment or intimidation.
A connected city: world class infrastructure and connectivity to drive growth	

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**Background documents (available for public inspection):**

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy, please contact one of the contact officers above.

Community Safety Strategy 2018 – 21

## **1.0 Introduction**

- 1.1 This report provides an update following the implementation of the Wynnstay Grove Public Spaces Protection Order.

## **2.0 Background**

- 2.1 On 9 October 2020, the Council made a Public Spaces Protection Order (PSPO) which applies to the public spaces surrounding the Marie Stopes UK Manchester Centre, Wynnstay Grove, Fallowfield, Manchester. In summary the PSPO prevents people protesting in the defined area in a way that demonstrates approval or disapproval regarding issues related to abortion services by any means. The specific Articles and Requirements included in the PSPO can be found at Appendix 1. The Order was introduced following an investigation, evidence gathering, options analysis, statutory consultation process an Equality Impact Assessment and Human Rights considerations. The proposal to introduce a PSPO was considered by the Communities and Equalities Scrutiny Committee on 3 September 2020. The minutes from the Committee and documentation that supported the proposal can be found at <https://democracy.manchester.gov.uk/mgAi.aspx?ID=5336>  
The Order was made on the 9 October 2020.

## **3.0 Update regarding the implementation of the PSPO**

- 3.1 The introduction of the Wynnstay Grove PSPO has been successful in stopping and preventing people from protesting outside the Marie Stopes UK Manchester Centre. Therefore, the aim of supporting pregnant women with access to lawful health services free from fear of intimidation, harassment, or distress and with an appropriate level of dignity and privacy has been achieved. The Order provides similar protection to staff and visitors to the Centre.
- 3.2 Officers received one report since the PSPO was implemented, during 2021, which related to two unknown people attending outside the Centre. They left after ten to fifteen minutes.
- 3.3 Feedback from the Marie Stopes UK Centre regarding the PSPO is positive. Members of staff are able to attend work without feeling harassed and service users no longer feel judged when attending the Centre.
- 3.4 Officers are not aware of any displacement in the City.

## **4.0 Duration of PSPOs**

- 4.1 A Public Spaces Protection Order may not have effect for a period of more than 3 years, unless extended under this section.
- 4.2 Before the time when a Public Spaces Protection Order is due to expire, the local authority that made the order may extend the period for which it has

effect if satisfied on reasonable grounds that doing so is necessary to prevent—

(a) occurrence or recurrence after that time of the activities identified in the order, or

(b) an increase in the frequency or seriousness of those activities after that time.

An extension under this section—

(a) may not be for a period of more than 3 years;

(b) must be published in accordance with regulations made by the Secretary of State.

A Public Spaces Protection Order may be extended under this section more than once.

## **5.0 Review of the Wynnstay Grove PSPO**

5.1 The maximum duration of a Public Spaces Protection Order is three years. The current Wynnstay Grove PSPO expires in October 2023. When reviewing the continuation of the Order the Council can consider extending the length of the Order, varying the area covered by the Order or amending or removing any of the restrictions or requirements contained within the Order or discharge the Order.

5.2 A local authority in deciding whether to extend the period for which a PSPO has effect, whether to vary a PSPO or whether to discharge a PSPO must have particular regard to the rights of freedom of expression and freedom of assembly set out in articles 10 and 11 of the Human Rights Act 1998.

5.3 A local authority must carry out the necessary consultation and publicity before extending the period for which the PSPO has effect or varying or discharging a PSPO. This means officers are required to consult with the police, the local policing body, whatever community representatives the local authority thinks it appropriate to consult and the owner or occupier of land within the restricted area. Necessary publicity means publishing the text of the proposed order or variation and in the case of a proposed extension or discharge, publicising the proposal.

5.4 Officers have developed a plan to review the Wynnstay Grove PSPO. The review will involve consulting with the following:

- Greater Manchester Police.
- Police and Crime Commissioner.
- Fallowfield, Old Moat and Withington Members.



- Staff working at the Marie Stopes UK Manchester Centre, representatives of Marie Stopes UK and any service users who would like to participate

- Representatives from the community, including the business community

- Representatives from the organisations officers engaged with during the original investigations – Sister Supporter Manchester, British Pregnancy Advisory Service, Society for the Protection of the unborn Child and 40 Days for Life.

- Council officers involved in the implementation of the PSPO.

5.6 The consultation will commence in the Autumn 2022 and the proposals will be published on the Council’s website with an opportunity for the public to respond. Officers will report back to the Communities and Equalities Scrutiny Committee on the outcome of the consultation.

## **6.0 Recommendations**

6.1 To consider and comment on the contents of the report.

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## Appendix 1

### Manchester City Council (Wynnstay Grove) Public Spaces Protection Order 2020

#### The Anti-social Behaviour, Crime and Policing Act 2014

Manchester City Council in the exercise of its powers under section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (the Act) hereby makes the following Order

This Order is made on the \_\_\_\_\_ of October 2020 and shall have effect for a period of 3 years thereafter, unless discharged or extended under the Council's statutory powers

#### General provisions

The Council is satisfied on reasonable grounds that the activities in the Restricted Area and identified in Articles 1 to 7 of this Order

- have had a detrimental effect on the quality of life of those in the locality, or it is likely that those activities will be carried on in the Restricted Area and that they will have such an effect, and
- that the effect, or likely effect, of those activities
  - is, or is likely to be, of a persistent or continuing nature,
  - is, or is likely to be, such as to make those activities unreasonable, and
  - justifies the restrictions and prohibitions imposed by this Order

The Council is satisfied that the prohibitions and restrictions imposed by this Order are reasonable to impose in order to prevent the detrimental effect of the activities from continuing, occurring or recurring, or to reduce that detrimental effect or to reduce the risk of its continuance, occurrence or recurrence

The Council has had particular regard to the rights and freedoms set out in Article 10 (right of freedom of expression) and Article 11 (right of freedom of assembly) of the European Convention on Human Rights and has concluded that any restrictions on such rights and freedoms imposed by this Order are lawful, necessary and proportionate

This Order applies to all public places within the Restricted Area

This Order is available for inspection on the Council's website

#### Definitions

"Restricted Area" means all public places, as defined by section 74(1) of the Act, on the whole of Wynnstay Grove and the whole of Wilmslow Road from its junction with Willow Bank (from the southern boundary of 336 Wilmslow Road - "McDonalds" - and the southern boundary of 361 Wilmslow Road) to its junction with Sherwood Street (from the southern boundary of 304 Wilmslow Road - the 'Orange Grove' apartments) and Ladybarn Road (the southern boundary of 331 Wilmslow Road) as more particularly outlined in red on the map at the Appendix

**Prohibitions**

No person shall in a public place in the Restricted Area

Article 1

protest, namely engage in any act of approval / disapproval or attempted act of approval / disapproval, with respect to issues related to abortion services by any means This includes but is not limited to graphic, verbal or written means, prayer or counselling

Article 2

interfere, or attempt to interfere, whether verbally or physically, with a staff member or service user of the Centre

Article 3

intimidate or harass, or attempt to intimidate or harass, a staff member or service user of the Centre

Article 4

record or photograph a staff member or service user of the Centre without the explicit consent of that person

Article 5

display any text or images relating directly or indirectly to the termination of pregnancy

Article 6

distribute any text or images relating directly or indirectly to the termination of pregnancy

Article 7

play amplified music, voice or audio recordings with respect to the approval or disapproval of abortion services

**Requirements**

These requirements apply to the whole of the Restricted Area

Article 9

A person in a public place in the Restricted Area who an Authorised Person or Constable reasonably suspects of breaching any of the prohibitions or requirements in this Order shall,

upon request of that Authorised Person, provide their name, address and date of birth to that Authorised Person.

A requirement under this Article is not valid if the Authorised Person is asked by the person subject to the requirement to show evidence of their authorisation and they fail to do so.

Article 10.

A person in a public place in the Restricted Area who an Authorised Person or Constable reasonably suspects of breaching any of the prohibitions or requirements in this Order shall, upon valid request of an Authorised Person or Constable, leave the Restricted Area within a reasonable time as specified in writing by that Authorised Person and not return within 24 hours.

A requirement under this Article is not valid if the Authorised Person is asked by the person subject to the requirement to show evidence of their authorisation and they fail to do so.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

Was hereunto affixed in the pursuance of an order of the Council of the said City: -

..... *G. Coaf* .....

Authorised Signatory

Dated this *9<sup>th</sup>* day of October 2020



01107568

### **What happens if you fail to comply with this order?**

#### **Criminal offence**

Section 67 of the Anti-Social Behaviour Crime, and Policing Act 2014 says that it is a criminal offence for a person without reasonable excuse

- (a) to do anything that the person is prohibited from doing by a public spaces protection order, or
- (b) to fail to comply with a requirement to which the person is subject under a public spaces protection order

#### **Penalty**

A person who is guilty of an offence under this Order shall be liable to a £100.00 Fixed Penalty Notice, or upon summary conviction to a fine not exceeding level 3 (£1000) on the standard scale

#### **Appeals**

Any challenge to this order must be made in the High Court by an interested person within six weeks of it being made. An interested person is someone who lives in, regularly works in or visits the Restricted Areas. This means that only those who are directly affected by the restrictions have the power to challenge. The right to challenge also exists where an order is varied by the Council. Interested persons can challenge the validity of this order on two grounds: that the Council did not have the power to make the order, or to include particular prohibitions or requirements, or that one of the requirements of the legislation has not been complied with. When an application is made the High Court can decide to suspend the operation of the order pending the court's decision, in part or in total. The High Court has the ability to uphold or quash the order or any of its prohibitions or requirements.

#### **Legislation**

Section 67 Offence of failing to comply with the order

(1) It is an offence for a person without reasonable excuse—

- (a) to do anything that the person is prohibited from doing by a public spaces protection order, or
- (b) to fail to comply with a requirement to which the person is subject under a public spaces protection order

(2) A person guilty of an offence under this section is liable on summary conviction to a fine not exceeding level 3 on the standard scale

(3) A person does not commit an offence under this section by failing to comply with a prohibition or requirement that the local authority did not have power to include in the public spaces protection order

(4) Consuming alcohol in breach of a public spaces protection order is not an offence under this section (section 63)



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**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee – 19 July 2022

**Subject:** Recommendation for the extension and variation of the Public Spaces Protection Orders relating to dog control

**Report of:** Head of Compliance, Enforcement and Community Safety

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### Summary

This report provides the Committee with the outcomes of the recent consultation exercise in respect of the Public Spaces Protection Orders relating to the control of dogs, which was undertaken between 19 May and 16 June 2022.

The consultation proposed the following:

1. 3 of the PSPOs relating to dog control, namely those relating to dog fouling / means to pick up, the maximum number of dogs taken into a public place (4) and dogs on lead by direction of an authorised officer be extended.
2. The dog exclusion PSPO be continued and varied to refresh arrangements within park areas and to remove cemeteries and crematoria.
3. The dogs on-lead PSPO be continued and varied to include all cemeteries and crematoria.

The responses to the consultation were in the main supportive of the proposals and it is therefore proposed to recommend to the Strategic Director Neighbourhoods, who is the officer named in the Council's Constitution as responsible for making Public Spaces Protection Orders (PSPO), to extend 3 of the current Public Spaces Protection Orders (PSPOs) relating to dog control and vary the remaining 2 of the orders in order to refresh and update the areas from which dogs are excluded or must be kept on a lead and to change the restrictions within cemeteries and crematoria.

### Recommendations

The Committee is asked to consider and comment on the contents of the report.

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**Wards Affected:** All

<b>Environmental Impact Assessment</b> - the impact of the issues addressed in this report on achieving the zero-carbon target for the city
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No impact
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<b>Equality, Diversity and Inclusion</b> - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments
A comprehensive Equality Impact Assessment has been completed in relation to these recommendations.
The assessment concluded that, whilst the continuation / variation of the PSPOs could impact on protected characteristics such as age, disability, race and pregnancy / maternity, these are sufficiently mitigated by the City Council's enforcement arrangements / policies, the exemptions within the PSPOs and the statutory defence of "reasonable excuse".

<b>Manchester Strategy outcomes</b>	<b>Summary of how this report aligns to the OMS/Contribution to the Strategy</b>
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	N/A
A highly skilled city: world class and home grown talent sustaining the city's economic success	N/A
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The extension and variation of the PSPOs, will set clear expectations as to how dogs should be controlled when in public places and help create spaces that can be enjoyed by all residents and visitors to the city.
A liveable and low carbon city: a destination of choice to live, visit, work	Compliance with the requirements of the PSPOs relating to dog control will help to keep Manchester's public spaces safe and clean for residents and visitors to the city.
A connected city: world class infrastructure and connectivity to drive growth	N/A

Full details are in the body of the report, along with any implications for:

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

### **Financial Consequences – Revenue**

Existing staffing structures and service providers will be utilised to monitor compliance and, where appropriate, enforce the PSPOs relating to dog control. Receipts from paid Fixed Penalty Notices will be used to help deliver the service,

promote the PSPOs and/or will contribute towards other environmental improvements.

### **Financial Consequences – Capital**

Should the recommendations be approved, a review of signage will be undertaken, which will result in some costs relating to the production of new or amended literature. These costs are not yet confirmed but are not anticipated to be significant in scale.

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#### **Background documents (available for public inspection):**

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy, please contact one of the contact officers above.

- Current PSPOs relating to dog control (July 2019) x 5
- Consultation outcome summaries and responses
- Draft PSPOs for extension / variation x 5 (consultation versions)
- Final Draft PSPOs for extension / variation x 5 (post consultation versions)
- Manchester City Council Corporate Enforcement Policy
- Equality Impact Assessment

## 1.0 Introduction

This report provides details of the consultation on the proposed extension / variation of the 5 PSPOs Manchester City Council currently has in place relating to dog control.

The report proposes the extension of the PSPOs which make it an offence to:

- Fail to pick up faeces from a dog or to be able to demonstrate possession of appropriate means to pick up faeces when in a public place.
- Take more than 4 dogs onto a public space.
- Fail to put a dog on a lead on the direction of an authorised officer.

The report proposes the continuation and variation of the PSPOs making it an offence to –

- Take a dog into an area from which dogs are excluded – *this PSPO will be varied to remove cemeteries and crematoria from the schedule of restricted areas and also to make very minor changes to refresh the areas to which these restrictions apply within parks / leisure areas.*
- Allow a dog off lead on all roads, footpaths and alleyways in the city and in identified areas such as specific parks, gardens and picnic areas – *this PSPO will be varied to include a requirement for dogs to be kept on-lead within the open spaces in all cemeteries and crematoria across the city and within the seating area of the Top Terrace at Fletcher Moss Gardens.*

## 2.0 Background

On 26 July 2019, Manchester City Council made 5 PSPOs relating to dog control in public open spaces across the city. These orders made it an offence to -

- Fail to pick up faeces from a dog or to be able to demonstrate possession of appropriate means to pick up faeces when in a public place.
- Take more than 4 dogs onto a public space.
- Fail to put a dog on a lead on the direction of an authorised officer.
- Take a dog into an area from which dogs are excluded.
- Allow a dog off lead on all roads, footpaths and alleyways in the city and to specified areas such as specific parks, gardens and picnic areas.

**Appendix 1** includes copies of the current PSPOs.

Under section 60 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”), PSPOs remain in place for a maximum of 3 years, unless they are extended or varied.

This legal requirement has therefore presented the need for the City Council to review its current PSPOs. The Compliance, Enforcement and Community Safety Team has reviewed the current arrangements with colleagues from

Bereavement Services and the Parks Team, both of whom play a key role in managing public spaces across the city. As part of this process, a minor refresh of the areas within parks / leisure areas has taken place to reflect the arrangements / infrastructure within these spaces. Furthermore, the service manager of Bereavement Services has requested that the requirements of the PSPOs are amended so that dogs are no longer excluded from cemeteries and crematoria but must instead be kept on a lead whilst in these spaces, for reasons cited later in this report.

Feedback received during the consultation exercise has also resulted in minor revisions to the PSPOs being varied.

### **3.0 Main issues**

#### **3.1 Introduction**

Whilst it is recognised that the vast majority of dog owners in Manchester are responsible, the control of dogs remains an important issue and one which attracts both local and national press on a regular basis. The evidence later in this report will demonstrate that the number of reports relating to stray dogs and dog fouling across Manchester is significant, showing that this remains an area of concern for the city's residents.

In considering the proposal, the City Council has had due regard to the Animal Welfare Act and the Code of Practice for the Welfare of Dogs. It is recognised that dogs require reasonable opportunities to exercise in public spaces in order to promote their mental and physical wellbeing. It is felt that the proposed extension / variation to the current orders provides a sufficient number of public spaces in which dogs can be exercised off-lead.

The legislation carries a Fixed Penalty Notice, which allows offenders to discharge their liability for an offence relating to a breach of an order. The amount of the fixed penalty has been set at £100. If the alleged offender fails to pay, then prosecution proceedings may be instituted. The maximum penalty is £1,000 upon conviction in the Magistrates' Court.

#### **3.2 Risks associated with poor dog control**

In addition to harming the amenity of neighbourhoods, dog fouling also poses a significant public health risk. Toxocariasis is a rare infection caused by roundworm parasites, which is spread from animals to humans through contact with infected faeces.

Roundworm parasites are most commonly found in dogs and usually affect young children. This is because children are more likely to come into contact with contaminated soil when they play and put their hands in their mouths, although cases have been reported in people of all ages.

The roundworm parasite responsible for toxocariasis (called *Toxocara*) lives in the digestive system of dogs. The worms produce eggs, which are released in the faeces of infected animals and contaminate soil.

Furthermore, a number of high-profile dog attacks across the United Kingdom, some resulting in fatalities, have brought the issue of dog control sharply into focus. Whilst these incidents are dealt with by the Police, the making of the proposed PSPOs is aimed to ensure owners keep their dogs under control, thereby minimising the risk of attack in public spaces. The orders are also intended to minimise road traffic accidents caused by stray dogs on the highway and to reduce the potential risk of harm to the animal.

The areas in which dogs must be kept on-lead or from which they are excluded have been identified and reviewed alongside colleagues within the Parks Team. These areas have been identified as being those where there is a risk to the public and/or to the dog itself should it be allowed to enter or to roam off-lead. For example, dogs are generally excluded from sports pitches / facilities due to the health risks associated with dog fouling and potential disturbance to sports activities and are excluded from children's' play areas to promote the safety of children when using these facilities. As a further example, dogs are required to be on-lead when on the public highway in order to reduce the chances of escape and potential road traffic collisions and to reduce inconvenience to pedestrians. Furthermore, the 'on-lead by direction' PSPO allows authorised officers to request that a dog is put on its lead should it be deemed to be causing a nuisance to members of the public or wildlife.

The intended effect of limiting the number of dogs to be taken onto a public place to 4 is to help minimise 'pack mentality', to reduce non-compliance with the other PSPOs relating to dog control and to reduce the impact on pedestrians and other dog walkers, whilst still affording those with multiple dogs and/or those who walk dogs on behalf of others the opportunity to exercise their dogs.

Taking the above into consideration, we are satisfied that the extension / variation of the PSPOs is justified. We are furthermore satisfied that the prohibitions and restrictions included in the Orders are reasonable and will prevent or reduce anti-social behaviour within the restricted areas.

### 3.3 Legal Issues

Section 59(1) of the Act empowers local authorities to make a PSPO if they are satisfied, on reasonable grounds, that any activity carried out, or which is likely to be carried out in a public space within their area:

- has had, or is likely to have, a detrimental effect on the quality of life of those in the locality;
- is, or is likely to be, persistent or continuing in nature;
- is, or is likely to be, unreasonable; and
- justifies the restrictions imposed

Section 59(5) of the Act provides that the only prohibitions or requirements that may be imposed are ones that are reasonable to impose in order-

1. To prevent the detrimental effect referred to above from continuing, occurring or reoccurring; or
2. To reduce the detrimental effect or to reduce the risk of its continuance, occurrence of reoccurrence

Section 59(8) of the Act requires that a PSPO must be published in accordance with regulations made by the Secretary of State.

Section 60 of the Act provides that a PSPO may not have an effect for a period of more than 3 years, unless extended.

Section 61(4) of the Act provides that a PSPO may be discharged by the local authority that made it.

Section 61(6) of the Act provides that where a PSPO is discharged, a notice identifying the PSPO and stating the date when it ceases to have effect must be published in accordance with regulations made by the Secretary of State.

#### 3.4 Review of the on-lead / exclusion PSPOs

In reviewing the PSPOs relating to dog control, the City Council has assessed the areas from which dogs are excluded or must be kept on a lead, which has involved officers from Neighbourhood Compliance, Bereavement Services and Parks Team.

This has resulted in a small number of minor changes to the 'dog exclusion' PSPO to reflect the current arrangements / infrastructure within parks and leisure areas, such as the removal of facilities that are no longer in use and the addition of new facilities or areas / sites which were otherwise previously omitted.

Furthermore, as part of these discussions, the arrangements within cemeteries and crematoria were reviewed and a recommendation made those dogs should no longer be excluded but must instead be kept on a lead when in these locations for the reasons cited below.

Due to the sensitive nature of the cemetery environment, it can be difficult to fully enforce the current 'no dogs allowed' order. Often people attend to visit loved one's graves and bring well behaved dogs, which are controlled on leads. We have no desire to continue to prevent the public from doing this and to enforce the current 'no dogs allowed' order on those who bring in dogs who are not under control, would penalise those who are being respectful of the cemetery.

We also encourage the public to use the cemeteries as green spaces to enjoy exercise and explore the nature and biodiversity aspect of the cemeteries. This often goes hand in hand with dog walkers. The Cemeteries

have Green Flag awards and the judges recently commented on the presence of dogs in the cemeteries contravening the current 'no dogs allowed' order.

Benchmarking with other Greater Manchester Authorities has shown that many other cemeteries in GM operate a 'dogs on lead' order. Changing the order within our own cemeteries to 'dogs on lead' will make the issue more manageable and allow us to enforce the order on those who are bringing in dogs and causing a nuisance to the cemeteries.

It should also be noted that other dog control PSPOs (e.g. fouling / means to pick up, maximum number of dogs and on-lead by direction) would apply to cemeteries and crematoria and could be enforced where necessary.

Following this review, updated PSPOs for extension / variation were drafted, which can be viewed at **Appendix 2**.

### 3.5 Supporting Evidence

In reviewing the PSPOs, it is considered prudent to review service demand in the following areas:

- Dog fouling
- Stray dogs (secured and roaming)
- Enforcement

#### 3.5.1 Dog fouling

The table below shows the volume of reports for date ranges across the duration of the current PSPOs. The data predominantly consists of requests for street cleansing where the waste type is dog fouling, although the figures also include request for investigation.

Date range	Volume of reports
01/08/19 to 31/07/20	1015
01/08/20 to 31/07/21	1124
01/08/21 to 31/03/22	690*

*\* The data to 31/03/22 does not provide a full 12 month period however, if the current reporting levels were to continue, this would project 1,183 reports over a 12 month period, which is broadly comparable to previous years.*

The reports also show that the issue of dog fouling affects all wards, to a varying degree, across the city. See **Appendix 3** for a breakdown by ward.

#### 3.5.2 Stray dogs (secured and roaming)

Again, the table below shows the volume of reports for date ranges across the duration of the current PSPOs. The data consists of reports / enquiries received relating to secured or roaming stray dogs across the city for the stated periods.



Date range	Volume of reports
01/08/19 to 31/07/20	299
01/08/20 to 31/07/21	295
01/08/21 to 31/03/22	212**

*\*\* The data to 31/03/22 does not provide a full 12 month period however, if the current reporting levels were to continue, this would project 318 reports over a 12 month period. This is broadly comparable to previous years, with a slight upturn, which could be attributed to the relaxing of COVID-19 restrictions.*

The data also show that stray dog reports have originated from all wards across the city. See **Appendix 4** for a breakdown by ward.

### 3.5.3 Enforcement

A range of City Council Officers and service providers are authorised to monitor and enforce the dog control PSPOs in Manchester, including –

- Neighbourhood Compliance Officers
- The Council's on-street enforcement provider (3GS (UK) Ltd)
- Park Security (Mitie Ltd)

Whilst enforcement of the current dog control PSPOs has been relatively conservative, there are a number of factors which may have impacted on this including –

- Changes to the way the City Council delivers its dog warden service
- A change in the Park Security service provider
- The global COVID-19 pandemic, which limited the operations of service providers and Council Officers.

It should also be noted that, in extending / varying its PSPOs relating to dog control, the City Council's intention is to set clear expectations regarding the control of dogs in its open spaces and to achieve compliance, in line with the Corporate Enforcement Policy. There are also examples across the city where the PSPOs have been utilised to address issues within neighbourhoods but where a Fixed Penalty Notice was not issued (for example, the use of warning letters to address reports of dogs being allowed to roam in an alleyway and causing a nuisance). Furthermore, as part of the Keep Manchester Tidy Project, the City Council has undertaken engagement work to address issues such as dog fouling (e.g. the 'We're Watching You' and 'do it for your dog' campaigns).

Enforcement of the PSPOs relating to dog control for their duration can be summarised as below –

Date range	Fixed Penalty Notices issued	Prosecutions
01/08/19 to 31/07/20	42	3
01/08/20 to 31/07/21	55	0
01/08/21 to 31/03/22	2	1

### 3.6 Consultation

Section 72 of the Act requires that, in extending or varying a PSPO, the local authority must consult with –

- the chief officer of police, and the local policing body, for the police area that includes the restricted area;
- whatever community representatives the local authority thinks it appropriate to consult;
- the owner or occupier of land within the restricted area

In line with this requirement, the City Council has directly contacted the following parties in order to give them the opportunity to comment upon the proposal to extend / vary the PSPOs relating to dog control –

- Mr Andy Burnham (GM Mayor / Police and Crime Commissioner)
- Chief Constable, Greater Manchester Police
- PDSA
- Blue Cross
- Manchester Dogs' Home
- Assistance Dogs UK
- Dogs Trust
- The RSPCA
- The Kennel Club
- Elected Members (Manchester City Council)
- Elected Members (Ringway Parish Council)
- Key contacts for Friends of the Parks groups across the city (where held)
- Key contacts for Friends of the Cemeteries groups across the city (where held)

In addition, a 28-day public consultation was carried out between 19 May 2022 and 16 June 2022, which was publicised via the City Council's social media channels and via materials displayed at key sites where appropriate. The survey was completed 395 times (with an additional 35 'partial' completions).

The results of the public consultation, included at **Appendix 5**, showed broad support for the proposals, with most respondents either strongly agreeing or agreeing to continue / vary the PSPO in question.

The consultation also provided an opportunity for respondents to make any additional comments in respect of the proposals. A broad exercise has taken place to identify the issues raised in the comments, which can be viewed at **Appendix 6**. It should be noted that some respondents made several points within their comments, whilst some chose not to make any further comment on the proposals. The comments / themes are separated into general comments in respect of the proposals and those which relate to specific sites (e.g. specific parks). Whilst a significant number of the comments were in support of the proposals, the City Council has given due consideration to any concerns

raised. A document responding to the issues in turn is attached as **Appendix 7** (again, these are separated into 'general' and 'site specific' concerns).

In addition to the public consultation, direct responses were received from the following parties (the notes below provide a summary overview only) –

#### Ward members

- Request for the children's play areas in Piccadilly Gardens and Cathedral Gardens to be included in the exclusion PSPO.
- Concerns regarding the 'means to pick up' provision within the dog fouling PSPO.
- Concerns regarding the maximum number of dogs PSPO
- General support for the proposals
- Clarification sought regarding specific sites

#### PDSA

- Overall support for the proposals

#### Kennel Club

- Concerns regarding the 'means to pick up' requirement within the dog fouling PSPO
- Concerns regarding the maximum number of dogs PSPO
- Some suggestions regarding the approach to enforcing / promoting the orders
- Otherwise general support for the proposals

#### Dogs Trust (received via the online survey)

- General support for the proposal
- Questions regarding the effectiveness of the 'means to pick up' requirement within the dog fouling PSPO
- Suggestions regarding the implementation of PSPOs such as the exclusion order and on-lead to ensure that dogs are given sufficient opportunity to exercise

#### Chief Constable, Greater Manchester Police

- Overall support for the proposals

#### 'Friends of the Parks' contacts

- 2 x direct responses supporting the proposals
- 1 x acknowledgement only

#### 'Friends of the Cemeteries' contacts

- 1 x direct response supporting the proposals, as long as dogs are effectively controlled when in cemeteries and crematoria

All feedback regarding the proposals to extend / vary the PSPOs has been fully considered in the context of the overall responses received.

### 3.7 Changes to the proposed PSPOs arising from the consultation

As a result of the consultation exercise, the following changes to the 'dog exclusion' PSPOs are proposed -

- The children's play area at Cathedral Gardens is to be added to the areas from which dogs are to be excluded at all times
- The children's play area at Piccadilly Gardens is to be added to the areas from which dogs are to be excluded at all times
- Dogs will no longer be excluded from the bowling green at Chorlton Park since this is no longer in use.

Furthermore, the following change to the 'dogs on-lead' PSPO is proposed -

- The seating area at the top terrace at Fletcher Moss Gardens will be added to the areas in which dogs must be kept on a lead.

The play areas at Cathedral Gardens and Piccadilly Gardens are not fenced off however, site visits have confirmed that there is a clear distinction / boundary between these play areas and other open spaces in their vicinity. Furthermore, the exclusion of dogs from these sites is consistent with the approach in other play areas across the city. Signage will be affixed notifying members of the public of these restrictions.

It has been confirmed that the bowling green at Chorlton Park is no longer in use and so it is appropriate that dogs should no longer be excluded. This position may be reviewed should a formal alternative use for the site be identified and implemented.

The inclusion of the seating area of the Top Terrace at Fletcher Moss Gardens in the 'on-lead' PSPO is consistent with the arrangements within a number of other parks across the city and is intended to minimise disturbance or inconvenience to diners / visitors.

Finally, separately to the consultation exercise, an internal review confirmed that, in error, a 'Skate Park Area' at Damhead Park had been included within the areas from which dogs will be excluded on the list displayed on the consultation webpage. This will not be reflected in the final, varied PSPO.

## 4.0 Equality Impact Assessment and the European Convention on Human Rights

### 4.1 Equality Impact Assessment

An Equality Impact Assessment (EIA) has been completed considering each of the protected characteristics and vulnerable groups. Officers have worked together with the Council's Equalities, Diversity and Inclusion Team to undertake the assessment. The EIA can be found at **Appendix 8**.

### 4.2. European Convention on Human Rights

The Council is a public authority and the Human Rights Act 1998 requires it to act compatibly with the European Convention on Human Rights.

In addition to this general position s.72(1) of the 2014 Act requires the Council to have particular regard to the rights protected by Article 10 (Freedom of Expression) and Article 11 (Freedom of Assembly and Association) when deciding whether to make a PSPO.

Article 10 of the European Convention on Human Rights protects everyone's right to freedom of expression. This includes freedom to hold opinions and to receive and impart information and ideas without interference by public authority. The proposed PSPO does not interfere with this right.

Article 11 of the European Convention on Human Rights protects everyone's right to freedom of peaceful assembly and to freedom of association with others. The proposed PSPO does not interfere with this right.

## 5.0 Final proposed PSPOs

Having carefully considered feedback from the statutory consultation responses, the outcomes of the Equality Impact Assessment, Articles 10 (Freedom of Assembly) and 11 (Freedom of Expression) of the European Convention on Human Rights and the legal threshold it is proposed that –

1. The 3 PSPOs relating to dog control, namely those relating to dog fouling / means to pick up, the maximum number of dogs taken into a public place (4) and dogs on lead by direction of an authorised officer be extended.
2. The dog exclusion PSPO be varied to refresh arrangements within park areas and to remove cemeteries and crematoria. Furthermore, following feedback from the consultation exercise, the bowling green at Chorlton Park is to be removed from the dog exclusion PSPO and the children's play areas at Cathedral Gardens and Piccadilly Gardens are to be added to the locations from which dogs are excluded.
3. The dogs on-lead PSPO be varied to now include the seating area of the Top Terrace at Fletcher Moss Gardens and all cemeteries and crematoria.
4. The extension and variation of the PSPOs, as outlined above, take effect for a maximum period of 3 years, commencing 26 July 2022.

The final proposed PSPOs Officers are recommending be varied / extended can be found at **Appendix 9**.

## **6.0 Next Steps**

- 6.1 Before a final decision is made, any feedback from the committee will be considered.
- 6.2 The decision to extend or vary a PSPO is a key decision in the constitution delegated to the Strategic Director Neighbourhoods. If the Order is varied there follows a period of six weeks in which an appeal can be made to the High Court by an interested person to challenge the decision.

## **7.0 Recommendations**

- 7.1 The Committee is asked to consider and comment on the contents of the report.

## **Appendices**

- **Appendix 1** – current PSPOs
- **Appendix 2** – updated PSPOs for extension / variation (consultation versions)
- **Appendix 3** – dog fouling reports (ward breakdown)
- **Appendix 4** – stray dog reports (ward breakdown)
- **Appendix 5** – public consultation question results
- **Appendix 6** – broad breakdown of issues raised from public consultation
- **Appendix 7** – document outlining the City Council's response to the issues raised
- **Appendix 8** – Equality Impact Assessment
- **Appendix 9** – final versions of PSPOs to be extended / varied.

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Exclusion) Public Spaces Protection  
Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby makes the following Order:

The Order is made on the 26<sup>th</sup> July 2019 and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council’s statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activity unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made

**Obligations on persons with dogs:**

**5. Exclusion**

A person in charge of a dog must not take it onto or permit the dog to enter or to remain on, any land specified in the Schedule to this Order unless -

- (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog
- (c) An assistance dog, in general, is one that is trained to aid or assist a disabled person
- (d) When in use means when a sports pitch or facility is being used for an organised and pre-arranged match or practice session by persons who are entitled to organise or participate in such matches or practice sessions


### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.



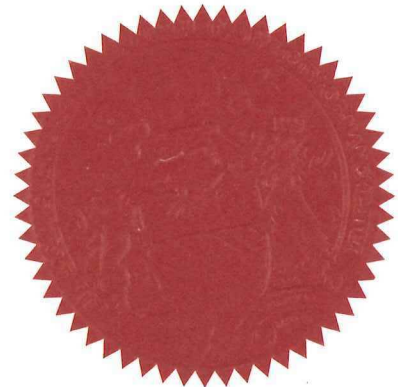
PS **THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the  
said City :-



Authorised signatory

Dated this 26<sup>th</sup> day of July 2019



01101918

**Schedule**

All cemeteries, crematoria and the land listed below, all being open to the air and to  
which the public are entitled or permitted to have access ( with or without payment ).

	<b>Site Name</b>	<b>Area / Facility</b>
1	Alcester Walk, M9 0WF	Children's Play Area, Multi Sports Area
2	Alderman Rogers Park, Firbank Rd, M23 2YH	Football pitches, Children's Play Area, Tennis Courts
3	Alexandra Park, Russell St, M16 7JL	Children's Play Areas, Tennis Courts, Cricket Square, Cricket Field (when in use), Football Pitch (when in use), Multi Sports Area
4	Annie Lees Park, Mount Road, M18 7BQ	Children's Play Area
5	Ardwick Green Park, Hyde Road, M12 6FX	Children's Play Area
6	Attleboro Rd, M40 5EQ	Children's Play Area

7	Baguley Park, Bowland Rd, M23 1DL	Children's Play Area, Multi Sports Area
8	Barrack St Park (Formerly St Georges Park), M15 4ER	Children's Play Area, Multi Sports Area
9	Beech Rd Park, M21 9FA	Children's Play Area (including Football Pitch)
10	Bignor St Park, off Heywood St, M8 0SE	Cricket Square (when in use), Multi Use Games Area
11	Birchfields Park, Birchfields Rd, M14 5JU	Children's Play Area, Skateboard Area, Children's U5s play zone, Cricket Square (when in use)
12	Blackley Recreation Ground, Cooper Lane, M9 0SA	Multi Sports Area, Basketball court, Tennis Courts
13	Boggart Hole Clough, Charlestown Rd, M9 7DH	Children's Play Areas, Athletics Track (including football pitch)
14	Bradford Park, Charlesworth St, M11 3AG	Children's Play Area, Multi Sports Area, Basketball Court, Skate Park
15	Broadhurst Park, Lightbowne Rd / St Mary's Rd, M40 0FJ	Children's Play Area, Multi Sports Area, Bowling Green
16	Broadhurst Playing Fields, Moston Lane / Lightbowne Rd, M40 5QD	Football pitches
17	Brookdale Park, Droylsden Rd, M40 1PH	Children's Play Area, Multi Sports Area, Sensory Garden, Football pitch (when in use), BMX/Skate Park
18	Cavendish Rd. Park, M20 1QB	Children's Play Area
19	Chapel St. Park, M19 3GH	Children's Play Area
20	King George V, Chapman St, M18 8WQ	Children's Play Area, Multi Sports Area
21	Cheetham Park, Elizabeth St, M8 8BQ	Multi Sports Area, Children's Play Area
22	Chesterton Rd. Play Area, M23 9AL	Children's Play Area

23	Chippenham Court Play Area, Chippenham Rd, M4 6FF	Children's Play Area
24	Chorlton Park, Nell Lane, M21 7UD	Children's Play Area, Tennis Courts, Bowling Green, Skateboard Park, Football pitches
25	Chorlton Water Park, off Maitland Avenue, M21 7WH	Children's Play Area
26	Clayton Park and Clayton Park East, Ashton New Rd.,M11 4PX	Children's Play Area, Multi Sports Areas, Bowling Greens
27	Clayton Vale, Edge Lane, M11 4BR	Children's Play Area
28	Collyhurst Park, Harrowby Drive, M40 8LP	Children's Play Area, Multi Sports Area
29	Cringle Park and Cringle Playing Fields, Errwood Rd, M19 1HR	Children's Play Area, Multi Sports Areas, Bowling Greens, Football Pitches, Tennis Courts
30	Crowcroft Park, East Road, M12 5QZ	Children's Play Area, Multi Sports Area, Bowling Greens
31	Crumpsall Park, Ash Tree Rd, M8 5RX	Children's Play Area, Multi Sports Areas
32	Culmere Rd Park, M22 0EJ	Children's Play Area, Multi Sports Area, Nature Area
33	Damhead Park, Whitemoss Rd, M9 7HD	Children's Play Area, Multi Sports Area, Skate Park area, Gym Station Trail
34	David Lewis Recreational Ground, Lewis Avenue, M9 4DW	Multi Use Games Area, Tennis Courts, Basketball Court, Bowling Green, Children's Play Area
35	Debdale Outdoor Centre, Hyde Rd, M18 7LJ	Sailing Centre
36	Debdale Park, Hyde Rd, M18 7LJ	Children's Play Area, Multi Sports Area, Bowling Greens, BMX/Skate Park

37	Delamere Park, Delamere St, M11 1JY	Children's Play Area, Multi Sports Area, Bowling Greens
38	Didsbury Park, Wilmslow Rd, M20 5LS	Bowling Greens, Football Pitch, Children's Play Area, Bird Garden, Multi Sports Area
39	Douro St Park, Douro Street, M40 2AU	Children's Play Area,
40	Eggington St Park, M40 7SB	Tarmac 5 a-side pitches
41	Fletcher Moss Gardens, Wilmslow Rd, M20 2SW	Tennis Courts, Botanical Gardens
42	Fog Lane Park, Fog Lane, M20 4UP	Children's Play Area, Tennis & Skateboarding Area, Wildlife Ponds, Bowling Greens, Football Pitches (when in use), Multi Sports Area
43	Gartside Gardens, Kincardine Rd, M13 9WN	Tennis Courts, Multi Sports Area, Play Area
44	Gaskell St Park, Gaskell Street, M40 1AQ	Children's Play Area, Multi Sports Area
45	Gorton Park, Hyde Rd, M12 5PS	Children's Play Area, Multi Sports Area, Skate Park area
46	Greenbank Park & Greenbank Playing Fields, Manor Rd / Mount Rd, M19 3FQ	Children's Play Area, Multi Sports Area, Bowling Greens, Cricket Square (when in use), Adult Gym, Multi use Games area
47	Harpurhey Park, Carisbrook St, M9 5UX	Basketball Area, Multi Sports Area
48	Heaton Park, Middleton Road, M25 2SW	Children's Play Areas, Animal Centre, Football Pitches, Brick Hill and Hill 60, Dairy Paddock
49	Herristone Rd Park, Herristone Road, M8 4PN	Children's Play Area, Multi Sports Area
50	Hewlett Johnson Playing Fields, Edge Lane off Seymour Rd / Khartoum St, M11 4PR	Children's Play Area, Multi Sports Area, Football pitches (when in use)

51	Highbank Park, Alston Rd, M18 8US	Bowling Greens
52	Hollyhedge Park, Hollyhedge Rd, M22 4GP	Children's Play Area, Bowling Greens, Multi Sports Area, Nature Area, Football Pitches
53	Hough End Playing Fields, Princess Parkway, M20 1HP	Football Pitches, Rugby Pitches, Gaelic Football Pitches
54	Hulme Park, Stretford Rd, M15 5JD	Football Pitch (when in use), Children's Play Area, Skate Park
55	Irk Valley, Barnstaple Drive Play Area, M40 7TJ	Children's Play Area
56	Kingswood Park, Kingswood Rd, M14 6GG	Children's Play Area, Multi Sports Area, Tennis Courts
57	Kirkhaven Square Play Area, M40 8DB	Children's Play Area,
58	Kirkup Gardens, Cotefield Road, M22 1UY	Children's Play Area, Multi Sports Area, Tennis Courts
59	Ladybarn Park, Burnage Lane, M20 4XA	Children's Play Area, Multi Sports Area, Bowling Green, Tennis Courts, Skateboard Area
60	Lees St Recreation Ground, Dane Street, M11 1NU	Children's Play Area, Multi Sports Area
61	Lower Crumpsall Recreation Ground, Hazelbottom Rd, M8 5XF	Football Pitch (when in use)
62	Manley Park, Clarendon Road, M16 0AB	Children's Play Area, Multi Sports Area
63	Merseybank Playing Fields, Merseybank Avenue, M20 2ZH	Multi Sports Area, Football pitches
64	Milky Button Park, Greenbrow Road, M23 2ET	Children's Play Area, Multi Sports Area
65	Moss Side Millennium Green, Stycott Street, M16 7JB	Children's Play Area
66	Moss Side Community Park, Broadfield Rd, M14 4WB	Children's Play Areas, Multi Sports Area

67	Nutbank Common, Nutbank Lane, M9 6BH	Children's Play Area
68	Nuthurst Park, Nuthurst Road M40 3PJ	Children's Play Area, Tennis Court, Multi Sports Area
69	Old Moat Park, Mauldeth Rd, M20 3GL	Children's Play Area, Multi Sports Area
70	Openshaw Park, Parkhouse St, M11 2FT	Children's Play Area, Multi Sports Area, Football pitch (when in use)
71	Orford Rd Playing Fields, Orford Rd / Chelsea Rd, M40 1LA	Football Pitch (when in use), Multi Sports Area
72	Painswick Park, off Portway, M22 1GG	Children's Play Area, Multi Sports Area, BMX Area, Football Pitches
73	Parkway Playing Fields, Newbrook Avenue, M21 7TP	Children's Play Area, Multi Sports Area
74	Peel Hall Park, Peel Hall Road, M22 5HP	Children's Play Area, Multi Sports Area, Junior Multi sports Area
75	Philips Park, Stuart St, M11 4DJ	Children's Play Area, Multi Sports Area, Bowling Greens, Pump Mountain Bike Track (when in use)
76	Plant Hill Park, Plant Hill Rd, M9 6NP	Children's Play Area, Multi Sports Area, Football Pitches (when in use), BMX/Skate Park
77	Platt Fields Park, Wilmslow Road, M14 6LA	Rose Garden, Shakespearian Gardens, Children's Play Areas, BMX/Skate Park, Tennis Courts, Basketball Courts, Bowling Greens
78	Queens Park, Rochdale Rd, M9 5SH	Children's Play Area
79	Riverside Park, Mill Lane, off Palatine Road, M22 4HJ	Children's Play Area

80	Rosebery St Park, Rosebery St, M14 4US	Children's Play Area
81	Rosewood Play Area, Crossmead Dr / Croxdale Walk, M9 6QM	Children's Play Area
82	Rutherford Street, Rutherford Avenue, M14	Multi Sports Area
83	Sandywell Millennium Green, Chariot Street, M11 1DP	Children's Play Area, Multi Sports Area
84	Santiago St Park, Gt Southern St / Santiago St, M14 4BX	Multi Sports Area
85	Scotland Hall Rd Park, M40 2RE	Children's Play Area, Multi Sports Area
86	Simpson Memorial Park, Moston Lane, M40 9NB	Bowling Green
87	Smeaton St Park, Smeaton St / Kelday Walk, M8 0LE	Children's Play Area
88	Smedley Lane Playing Fields, M8 8XG	Children's Play Areas, Football pitch (when in use), Cricket Square (when in use)
89	Southwick Rd Park, M23 0FZ	Children's Play Area, Multi Sports Area
90	St Mary's Park, Wilcock St, M14 7DL	Children's Play Area, Multi Sports Area
91	Sunnybrow Park, Knutsford Rd, M18 7NU	Children's Play Area, Multi Sports Area
92	Swinton Grove Park, Swinton Grove, M13 0EU	Children's Play Area, Multi Sports Area
93	Talgarth Rd Park, Winscombe Drive M40 7QE	Children's Play Area, Multi Sports Area
94	Tayfield Rd Park, M22 1BQ	Children's Play Area, Multi Sports Area
95	Tweedle Hill Rd Park, Poolton Road M9 8WH	Basketball Court
96	Vine St Community Park, Vine St / Abbey Hey Lane, M11 8SA	Children's Play Area, Sports Area

97	Whitworth Park, Oxford Rd / Moss Lane East, M14 4PW	Children's Play area
98	Wonderland Park, Langport Ave, M12 4NG	Children's Play Area, Multi Sports area
99	Wythenshawe Park, Wythenshawe Rd, M23 OAB	Athletic Track, Horticultural Centre, Community Farm & Stables, Golf and Pitch & Putt Greens, Bowling Greens, Children's Play Area, Tennis Courts, Multi Sports Area, Football Pitches



**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Fouling) Public Spaces Protection Order  
2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act “) hereby makes the following Order:

The Order is made on the 26<sup>th</sup> July 2019 and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council’s statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activities, identified in Articles 5 and 6 of this Order, which are carried on in a public place (“the Restricted Area”) have a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Fouling**

If a dog defecates at any time on land specified in the Schedule to this Order a person who is in charge of the dog at the time must remove the faeces from the land forthwith unless -

- (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

#### 6. **Means to pick up**

A person in charge of a dog on land specified in the Schedule to this Order must have with him an appropriate means to pick up dog faeces deposited by that dog forthwith unless :-

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

The obligation is complied with if, after a request from an authorised officer or constable, the person in charge of the dog produces an appropriate means to pick up dog faeces.

#### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

#### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) Placing the faeces in a receptacle on the land which is provided for the purpose, or for the disposal of waste, shall be sufficient removal from the land.
- (d) Being unaware of the defecation (whether by reason of not being in the vicinity or otherwise ) shall not be a reasonable excuse for failing to remove the faeces.
- (e) "an authorised officer " means an employee, partnership agency or contractor of Manchester City Council who is authorised in writing by Manchester City Council for the purposes of giving directions under the Order.
- (f) An assistance dog, in general, is one that is trained to aid or assist a disabled person.
- (g) An appropriate means is defined as any poop scoop bag, disposal bag or other suitable container for disposal of dog faeces. By way of guidance a trouser or coat or other pocket is not such an item. Neither is a handbag, rucksack, purse or sports bag.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

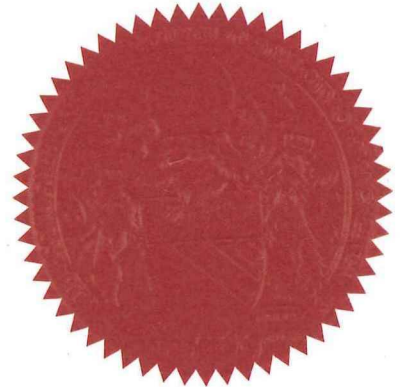
PS **THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-



.....  
Authorised signatory

Dated this 26<sup>th</sup> day of July 2019



**Schedule**

01101921

All land open to the air and to which the public are entitled or permitted to have access (with or without payment) in the City Of Manchester.

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Specified Maximum) Public Spaces  
Protection Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby makes the following Order:

The Order is made on the 26<sup>th</sup> July 2019 and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council’s statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Specified Maximum Number of dogs**

A person in charge of more than one dog shall not take more than a maximum of 4 dogs onto the land specified in the Schedule to this Order unless –

- (a) he has a reasonable excuse for doing so ; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically ) to his doing so .

**Exemptions**

None

**For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

PS **THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-



Authorised signatory

Dated this 26<sup>th</sup> day of July 2019



01101920

**Schedule**

All land open to the air and to which the public are entitled or permitted to have access (with or without payment) in the City Of Manchester.

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dogs on Leads by Direction) Public Spaces Protection Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby makes the following Order:

The Order is made on the 26<sup>th</sup> July 2019 and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council’s statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Compliance with Leads by order**

A person in charge of a dog on land specified in the Schedule to this Order must comply with a direction given to him by an authorised officer to put and keep the dog on a lead unless -

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

An authorised officer may only give a direction under this Order to put and keep a dog on a lead if such restraint is reasonably necessary to prevent a nuisance or behaviour by the dog that is likely to cause annoyance or disturbance to any other person on any land to which this Order applies or the worrying or disturbance of any animal or bird.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) “an authorised officer ” means an employee, partnership agency or contractor of Manchester City Council who is authorised in writing by Manchester City Council for the purposes of giving directions under the Order.
- (d) An assistance dog, in general, is one that is trained to aid or assist a disabled person.

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.



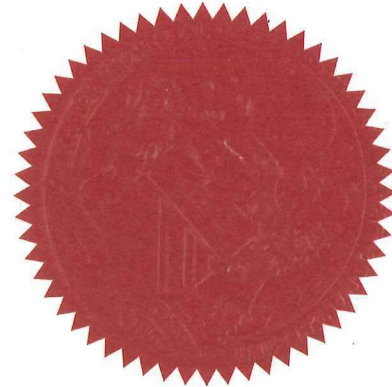
**PS THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the  
said City :-



Authorised signatory

Dated this 26<sup>th</sup> day of July 2019



01101919

**Schedule**

All land open to the air and to which the public are entitled or permitted to  
have access (with or without payment) in the City of Manchester.

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dogs on Leads) Public Spaces Protection  
Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby makes the following Order:

The Order is made on the 26<sup>th</sup> July 2019 and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council’s statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activity unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

5. **Compliance with Leads**

A person in charge of a dog on land specified in the Schedule to this Order must keep the dog on a lead unless -

- (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

**Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

**For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) An assistance dog, in general, is one that is trained to aid or assist a disabled person.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-

*J. Parnell*

Authorised signatory

Dated this 26<sup>th</sup> day of July 2019



### Schedule

All roads, pavements, footpaths and alleyways in the City of Manchester and to the areas listed below all being open to the air and to which the public are entitled or permitted to have access (with or without payment)

	Site Name	Area / Facility
1	Ardwick Green Park, Hyde Road, M12 6FX	All Areas
2	Bellott Street Park, Bellott Street, M8 0AZ	All Areas except dog exercise area
3	Boggart Hole Clough, Charlestown Road, M9 7DH	Boating Lake and Fishing Pond
4	Broadhurst Park, Lightbowne Rd / St Mary's Rd, M40 0FJ	Picnic Area
5	Cheetham Park, Elizabeth St, M8 8BQ	All areas
6	Didsbury Park, Wilmslow Rd, M20 5LS	Café Garden
7	Fletcher Moss Gardens, Wilmslow Road, M20 2SW	Picnic Gardens
8	Goldstone Gardens, Halliwell Lane, M8 9ER	All Areas
9	Heaton Park, Middleton Road, M25 2SW	Western pleasure ground, Farm Centre Courtyard, Stables Café Frontage, Horticultural Centre , Pavilion Café Lake Frontage , Kennel Fields, Bowling Complex & Greens
10	Old Parsonage Gardens, Wilmslow Road, M20 2RQ	All areas
11	Parsonage Gardens, Parsonage, M60 1NU	All Areas

	<b>Site Name</b>	<b>Area / Facility</b>
12	Sackville St Gardens, Sackville Street, M1 3WA	All Areas
13	St Johns Gardens, Lower Byrom Street, M3 4AP	All Areas
14	St Wilfrid's Park, Chevassut Street, M15 5LR	All Areas
15	Whitworth Park, Oxford Road / Moss Lane East, M14 4PW	All Areas
16	Wythenshawe Park, Wythenshawe Road, M22 OAB	Hall Gardens

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**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Exclusion) Public Spaces Protection  
Order 2019**

Manchester City Council (in this Order called "the Council") in exercise of its powers under Section 61(1)(a) of the Anti-social Behaviour, Crime and Policing Act 2014 ("the Act ") hereby varies the above Order:

The Order is varied on the XXXX and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council's statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place ("the Restricted Area") has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activity unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council's website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made

**Obligations on persons with dogs:**

**Exclusion**

5. A person in charge of a dog must not take it onto or permit the dog to enter or to remain on, any land specified in the Schedule to this Order unless -
  - (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog
- (c) An assistance dog, in general, is one that is trained to aid or assist a disabled person
- (d) When in use means when a sports pitch or facility is being used for an organised and pre-arranged match or practice session by persons who are entitled to organise or participate in such matches or practice sessions

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.



**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the  
said City:-

Authorised signatory  
Dated this XX day of XXXX

DRAFT

## Schedule

The land listed below, all being open to the air and to which the public are entitled or permitted to have access (with or without payment).

	<b>Site Name</b>	<b>Area / Facility</b>
1	Alcester Walk, M9 OWF	Children's Play Area, Multi Sports Area
2	Alderman Rogers Park, Firbank Road, M23 2YH	Football pitches, Children's Play Area
3	Alexandra Park, Russell Street, M16 7JL	Children's Play Areas, Tennis Courts, Cricket Square, Cricket Field (when in use), Football Pitch (when in use), Multi Sports Area
4	Annie Lees Park, Mount Road, M18 7BQ	Children's Play Area
5	Ardwick Green Park, Hyde Road, M12 6FX	Children's Play Area
6	Attleboro Road, M40 5EQ	Children's Play Area
7	Baguley Park, Bowland Road, M23 1DL	Children's Play Area, Multi Sports Area
8	Barrack Street Park (Formerly Saint Georges' Park), M15 4ER	Children's Play Area, Multi Sports Area
9	Beech Road Park, M21 9FA	Children's Play Area (including Football Pitch)
10	Bignor Street Park, off Heywood Street, M8 OSE	Cricket Square (when in use), Multi Use Games Area
11	Birchfields Park, Birchfields Road, M14 5JU	Children's Play Area, Skateboard Area, Children's Under-fives play zone, Cricket Square (when in use)

	<b>Site Name</b>	<b>Area / Facility</b>
12	Blackley Recreation Ground, Cooper Lane, M9 OSA	Multi Sports Area, Basketball court, Tennis Courts
13	Boggart Hole Clough, Charlestown Road, M9 7DH	Children's Play Areas, Athletics Track (including football pitch)
14	Bradford Park, Charlesworth Street, M11 3AG	Children's Play Area, Multi Sports Area, Basketball Court, Skate Park
15	Broadhurst Park, Lightbowne Road / Saint Mary's Road, M40 OFJ	Children's Play Area, Multi Sports Area, Bowling Green
16	Broadhurst Playing Fields, Moston Lane / Lightbowne Road, M40 5QD	Football pitches
17	Brookdale Park, Droylsden Road, M40 1PH	Children's Play Area, Multi Sports Area, Sensory Garden, Football pitch (when in use), BMX / Skate Park
18	Cavendish Road. Park, M20 1QB	Children's Play Area
19	Chapel Street Park, M19 3GH	Children's Play Area
20	King George Fifth Park, Chapman Street, M18 8WQ	Children's Play Area, Multi Sports Area
21	Cheetham Park, Elizabeth Street, M8 8BQ	Multi Sports Area, Children's Play Area
22	Chesterton Road. Play Area, M23 9AL	Children's Play Area
23	Chippenham Court Play Area, Chippenham Road, M4 6FF	Children's Play Area
24	Chorlton Park, Nell Lane, M21 7UD	Children's Play Area, Tennis Courts, Skateboard Park, Football pitches

	<b>Site Name</b>	<b>Area / Facility</b>
25	Chorlton Water Park, off Maitland Avenue, M21 7WH	Children's Play Area
26	Clayton Park and Clayton Park East, Ashton New Road, M11 4PX	Children's Play Area, Multi Sports Areas, Bowling Greens
27	Clayton Vale, Edge Lane, M11 4BR	Children's Play Area
28	Collyhurst Park, Harrowby Drive, M40 8LP	Children's Play Area, Multi Sports Area
29	Cringle Park and Cringle Playing Fields, Errwood Road, M19 1HR	Children's Play Area, Multi Sports Areas, Football Pitches, Tennis Courts
30	Crowcroft Park, East Road, M12 5QZ	Children's Play Area, Multi Sports Area, Bowling Greens
31	Crumpsall Park, Ash Tree Road, M8 5RX	Children's Play Area, Multi Sports Areas
32	Culmere Road Park, M22 OEJ	Children's Play Area, Multi Sports Area, Nature Area
33	Damhead Park, Whitemoss Road, M9 7HD	Children's Play Area, Multi Sports Area, Gym Station Trail
34	David Lewis Recreational Ground, Lewis Avenue, M9 4DW	Multi Use Games Area, Tennis Courts, Basketball Court, Bowling Green, Children's Play Area
35	Debdale Outdoor Centre, Hyde Road, M18 7LJ	Sailing Centre
36	Debdale Park, Hyde Road, M18 7LJ	Children's Play Area, Multi Sports Area, Bowling Greens, BMX / Skate Park

	<b>Site Name</b>	<b>Area / Facility</b>
37	Delamere Park, Delamere Street, M11 1JY	Children's Play Area, Multi Sports Area, Bowling Greens, Tennis Courts
38	Didsbury Park, Wilmslow Road, M20 5LS	Bowling Greens, Football Pitch, Children's Play Area, Bird Garden, Multi Sports Area
39	Douro Street Park, Douro Street, M40 2AU	Children's Play Area,
40	Eggington Street Park, M40 7SB	Tarmac five-a-side pitches
41	Fletcher Moss Gardens, Wilmslow Road, M20 2SW	Tennis Courts, Botanical Gardens
42	Fog Lane Park, Fog Lane, M20 4UP	Children's Play Area, Tennis & Skateboarding Area, Wildlife Ponds, Bowling Greens, Football Pitches (when in use), Multi Sports Area
43	Gartside Gardens, Kincardine Road, M13 9WN	Tennis Courts, Multi Sports Area, Play Area
44	Gaskell Street Park, Gaskell Street, M40 1AQ	Children's Play Area, Multi Sports Area
45	Gorton Park, Hyde Road, M12 5PS	Children's Play Area, Multi Sports Area, Skate Park area
46	Greenbank Park & Greenbank Playing Fields, Manor Road / Mount Road, M19 3FQ	Children's Play Area, Multi Sports Area, Bowling Greens, Cricket Square (when in use), Adult Gym, Multi use Games area
47	Harpurhey Park, Carisbrook Street, M9 5UX	Basketball Area, Multi Sports Area

	<b>Site Name</b>	<b>Area / Facility</b>
48	Heaton Park, Middleton Road, M25 2SW	Children's Play Areas, Animal Centre, Football Pitches, Brick Hill and Hill Sixty, Dairy Paddock
49	Herristone Road Park, Herristone Road, M8 4PN	Children's Play Area, Multi Sports Area
50	Hewlett Johnson Playing Fields, Edge Lane off Seymour Road / Khartoum Street, M11 4PR	Children's Play Area, Multi Sports Area, Football pitches (when in use)
51	Highbank Park, Alston Road, M18 8US	Bowling Greens
52	Hollyhedge Park, Hollyhedge Road, M22 4GP	Children's Play Area, Bowling Greens, Multi Sports Area, Nature Area, Football Pitches
53	Hough End Playing Fields, Princess Parkway, M20 1HP	All sports pitches including Football Pitches, Rugby Pitches, Gaelic Football Pitches
54	Hulme Park, Stretford Road, M15 5JD	Football Pitch (when in use), Children's Play Area, Skate Park
55	Irk Valley, Barnstaple Drive Play Area, M40 7TJ	Children's Play Area
56	Kingswood Park, Kingswood Road, M14 6GG	Children's Play Area, Multi Sports Area, Tennis Courts
57	Kirkhaven Square Play Area, M40 8DB	Children's Play Area,

	<b>Site Name</b>	<b>Area / Facility</b>
58	Kirkup Gardens, Cotefield Road, M22 1 UY	Children's Play Area, Multi Sports Area, Tennis Courts
59	Ladybarn Park, Burnage Lane, M20 4XA	Children's Play Area, Multi Sports Area, Bowling Green, Tennis Courts, Skateboard Area
60	Lees Street Recreation Ground, Dane Street, M11 1NU	Children's Play Area, Multi Sports Area
61	Lower Crumpsall Recreation Ground, Hazelbottom Road, M8 5XF	Football Pitch (when in use)
62	Manley Park, Clarendon Road, M16 OAB	Children's Play Area, Multi Sports Area
63	Merseybank Playing Fields, Merseybank Avenue, M20 2ZH	Multi Sports Area, Football pitches
64	Milky Button Park, Greenbrow Road, M23 2ET	Children's Play Area, Multi Sports Area
65	Moss Side Millennium Green, Staycott Street, M16 7JB	Children's Play Area
66	Moss Side Community Park, Broadfield Road, M14 4WB	Children's Play Areas, Multi Sports Area
67	Nutbank Common, Nutbank Lane, M9 6BH	Children's Play Area
68	Nuthurst Park, Nuthurst Road M40 3PJ	Children's Play Area, Tennis Court, Multi Sports Area
69	Old Moat Park, Mauldeth Road, M20 3GL	Children's Play Area, Multi Sports Area
70	Openshaw Park, Parkhouse Street, M11 2FT	Children's Play Area, Multi Sports Area, Football pitch (when in use), Tennis Courts

	<b>Site Name</b>	<b>Area / Facility</b>
71	Orford Road Playing Fields, Orford Road / Chelsea Road, M40 1LA	Football Pitch (when in use), Multi Sports Area
72	Painswick Park, off Portway, M22 1GG	Children's Play Area, Multi Sports Area, BMX Area, Football Pitches
73	Parkway Playing Fields, Newbrook Avenue, M21 7TP	Children's Play Area, Multi Sports Area
74	Peel Hall Park, Peel Hall Road, M22 5HP	Children's Play Area, Multi Sports Area, Junior Multi sports Area
75	Philips Park, Stuart Street, M11 4DJ	Children's Play Area, Multi Sports Area, Bowling Greens, Pump Mountain Bike Track (when in use)
76	Plant Hill Park, Plant Hill Road, M9 6NP	Children's Play Area, Multi Sports Area, Football Pitches (when in use), BMX/Skate Park
77	Platt Fields Park, Wilmslow Road, M14 6LA	Rose Garden, Shakespearian Gardens, Children's Play Areas, BMX / Skate Park, Tennis Courts, Basketball Courts
78	Queens Park, Rochdale Road, M9 5SH	Children's Play Area
79	Riverside Park, Mill Lane, off Palatine Road, M22 4HJ	Children's Play Area
80	Rosebery Street Park, Rosebery Street M14 4US	Children's Play Area



	<b>Site Name</b>	<b>Area / Facility</b>
81	Rosewood Play Area, Crossmead Drive / Croxdale Walk, M9 6QM	Children's Play Area
82	Rutherford Street, Rutherford Avenue, M14	Multi Sports Area
83	Sandywell Millennium Green, Chariot Street, M11 1DP	Children's Play Area, Multi Sports Area
84	Santiago Street Park, Great Southern Street / Santiago Street, M14 4BX	Multi Sports Area
85	Scotland Hall Road Park, M40 2RE	Children's Play Area, Multi Sports Area
86	Simpson Memorial Park, Moston Lane, M40 9NB	Bowling Green
87	Smeaton Street Park, Smeaton Street / Kelday Walk, M8 OLE	Children's Play Area
88	Smedley Lane Playing Fields, M8 8XG	Children's Play Areas, Football pitch (when in use), Cricket Square (when in use)
89	Southwick Road Park, M23 OFZ	Children's Play Area, Multi Sports Area
90	Sparkford Fields, Sparkford Avenue, M23 9EL	Multi Sports Area
91	Saint Mary's Park, Wilcock Street, M14 7DL	Children's Play Area, Multi Sports Area
92	Sunnybrow Park, Knutsford Road, M18 7NU	Children's Play Area
93	Swinton Grove Park, Swinton Grove, M13 OEU	Children's Play Area, Multi Sports Area
94	Talgarth Road Park, Winscombe Drive M40 7QE	Children's Play Area, Multi Sports Area

	<b>Site Name</b>	<b>Area / Facility</b>
95	Tayfield Road Park, M22 1BQ	Children's Play Area, Multi Sports Area
96	Tweedle Hill Road Park, Poolton Road M9 8WH	Basketball Court
97	Victoria Mill Park, Lower Vickers Street M40 7LL	Children's Play Area
98	Vine Street Community Park, Vine Street / Abbey Hey Lane, M11 8SA	Children's Play Area
99	Wonderland Park, Langport Avenue M12 4NG	Children's Play Area, Multi Sports area
100	Wythenshawe Park, Wythenshawe Road, M23 0AB	Athletic Track, Horticultural Centre, Community Farm & Stables, Bowling Greens, Children's Play Area, Tennis Courts, Multi Sports Area, All Sports Pitches & Football Pitches, Bicycle & BMX Skills Area & Skills trails, Pump track & Learn to ride area

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Fouling) Public Spaces Protection Order  
2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) made the above Order:

The Order came into force on the 26<sup>th</sup> July 2019 with effect for a period of 3 years. The Order was extended pursuant to Section 60 of the Act for a period of 3 years from the ...July 2022.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activities, identified in Articles 5 and 6 of this Order, which are carried on in a public place (“the Restricted Area”) have a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Fouling**

If a dog defecates at any time on land specified in the Schedule to this Order a person who is in charge of the dog at the time must remove the faeces from the land forthwith unless -

- (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

#### 6. Means to pick up

A person in charge of a dog on land specified in the Schedule to this Order must have with him an appropriate means to pick up dog faeces deposited by that dog forthwith unless :-

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

The obligation is complied with if, after a request from an authorised officer or constable, the person in charge of the dog produces an appropriate means to pick up dog faeces.

#### Exemptions

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

#### For the purpose of this Order:

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) Placing the faeces in a receptacle on the land which is provided for the purpose, or for the disposal of waste, shall be sufficient removal from the land.
- (d) Being unaware of the defecation (whether by reason of not being in the vicinity or otherwise) shall not be a reasonable excuse for failing to remove the faeces.
- (e) "an authorised officer " means an employee, partnership agency or contractor of Manchester City Council who is authorised in writing by Manchester City Council for the purposes of giving directions under the Order.
- (f) An assistance dog, in general, is one that is trained to aid or assist a disabled person.
- (g) An appropriate means is defined as any poop scoop bag, disposal bag or other suitable container for disposal of dog faeces. By way of guidance a trouser or coat or other pocket is not such an item. Neither is a handbag, rucksack, purse or sports bag.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-

.....

Authorised signatory

Dated this XX day of July 2022

**Schedule**

All land open to the air and to which the public are entitled or permitted to have access (with or without payment) in the City Of Manchester.

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Specified Maximum) Public Spaces Protection Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby made the above Order:

The Order came into force on the 26<sup>th</sup> July 2019 with effect for a period of 3 years. The Order was extended pursuant to Section 60 of the Act for a period of 3 years from the XX July 2022.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Specified Maximum Number of dogs**

A person in charge of more than one dog shall not take more than a maximum of 4 dogs onto the land specified in the Schedule to this Order unless –

- (a) he has a reasonable excuse for doing so ; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically ) to his doing so .

**Exemptions**

None

**For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-

.....

Authorised signatory

Dated this XX day of July 2022

**Schedule**

All land open to the air and to which the public are entitled or permitted to have access (with or without payment) in the City of Manchester.

DRAFT



**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dogs on Leads by Direction) Public Spaces Protection Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act “) hereby made the above Order:

The Order came into force on the 26<sup>th</sup> July 2019 with effect for a period of 3 years. The Order was extended pursuant to Section 60 of the Act for a further period of 3 years from the ...July 2022.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Compliance with Leads by order**

A person in charge of a dog on land specified in the Schedule to this Order must comply with a direction given to him by an authorised officer to put and keep the dog on a lead unless -

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

An authorised officer may only give a direction under this Order to put and keep a dog on a lead if such restraint is reasonably necessary to prevent a nuisance or behaviour by the dog that is likely to cause annoyance or disturbance to any other person on any land to which this Order applies or the worrying or disturbance of any animal or bird.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) “an authorised officer ” means an employee, partnership agency or contractor of Manchester City Council who is authorised in writing by Manchester City Council for the purposes of giving directions under the Order.
- (d) An assistance dog, in general, is one that is trained to aid or assist a disabled person.

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the  
said City :-

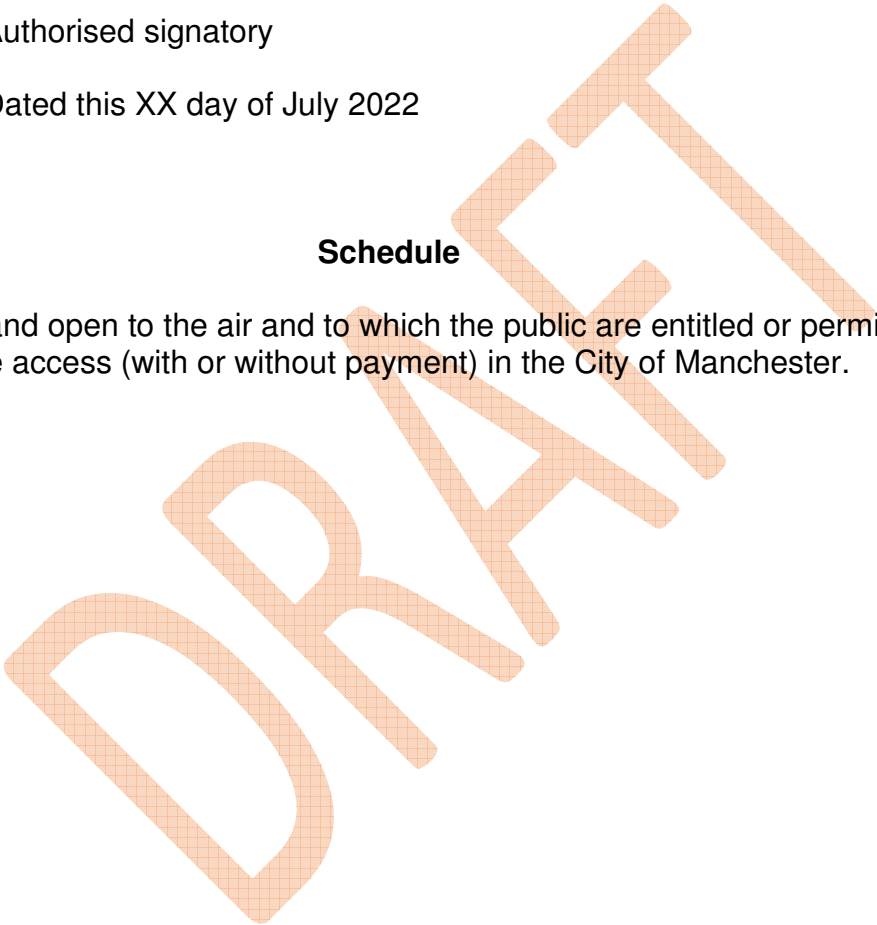
.....

Authorised signatory

Dated this XX day of July 2022

**Schedule**

All land open to the air and to which the public are entitled or permitted to  
have access (with or without payment) in the City of Manchester.



**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dogs on Leads) Public Spaces Protection Order 2019**

Manchester City Council (in this Order called "the Council") in exercise of its powers under Section 61(1)(a) of the Anti-social Behaviour, Crime and Policing Act 2014 ("the Act ") hereby varies the above Order:

The Order is varied on the XXXX and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council's statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place ("the Restricted Area") has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activity unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council's website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**Compliance with Leads**

5. A person in charge of a dog on land specified in the Schedule to this Order must keep the dog on a lead unless -

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) An assistance dog, in general, is one that is trained to aid or assist a disabled person.

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City:-

Authorised signatory

Date this XX day of XX

### Schedule

All roads, pavements, footpaths, alleyways, cemeteries and crematoria in the City of Manchester and to the areas listed below all being open to the air and to which the public are entitled or permitted to have access (with or without payment)

	<b>Site Name</b>	<b>Area / Facility</b>
1	Ardwick Green Park, Hyde Road, M12 6FX	All Areas
2	Bellott Street Park, Bellott Street, M8 OAZ	All Areas except dog exercise area
3	Boggart Hole Clough, Charlestown Road, M9 7DH	Boating Lake and Fishing Pond
4	Broadhurst Park, Lightbowne Road / Saint Mary's Road, M40 OFJ	Picnic Area
5	Cheetham Park, Elizabeth Street, M8 8BQ	All areas
6	Didsbury Park, Wilmslow Road, M20 . 5LS	Café Garden
7	Fletcher Moss Gardens, Wilmslow Road, M20 2SW	Picnic Gardens
8	Goldstone Gardens, Halliwell Lane, M8 9ER	All Areas
9	Heaton Park, Middleton Road, M25 2SW	Western pleasure ground, Farm Centre Courtyard, Stables Café Frontage, Horticultural Centre , Pavilion Café Lake Frontage , Kennel Fields, Bowling Complex & Greens
10	Old Parsonage Gardens, Wilmslow Road, M20 2RQ	All areas
11	Parsonage Gardens, Parsonage, M60 1NU	All Areas

	<b>Site Name</b>	<b>Area / Facility</b>
12	Sackville Street Gardens, Sackville Street, M1 3WA	All Areas
13	Saint John's Gardens, Lower Byrom Street, M3 4AP	All Areas
14	Saint Wilfrid's Park, Chevassut Street, M15 5LR	All Areas
15	Whitworth Park, Oxford Road / Moss Lane East, M14 4PW	All Areas
16	Wythenshawe Park, Wythenshawe Road, M22 0AB	Hall Gardens

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Appendix 3 - dog fouling reports by ward

Number of dog fouling reports	01/08/2019-31/07/2020	01/08/2020-31/07/2021	01/08/2021-31/03/22	Total
Ancoats & Beswick	30	9	13	52
Ardwick	28	8	2	38
Baguley	30	38	14	82
Brooklands	40	25	17	82
Burnage	34	60	44	138
Charlestown	35	17	29	81
Cheetham	32	35	44	111
Chorlton	75	47	12	134
Chorlton Park	44	69	69	182
Clayton & Openshaw	38	31	25	94
Crumpsall	48	57	28	133
Deansgate	15	14	18	47
Didsbury East	20	23	19	62
Didsbury West	8	20	11	39
Fallowfield	4	25	8	33
Gorton & Abbey Hey	38	74	40	152
Harpurhey	91	47	45	183
Higher Blackley	35	31	15	81
Hulme	4	10	6	20
Levenshulme	22	33	24	79
Longsight	23	26	16	65
Miles Platting & Newton Heath	31	44	19	94
Moss Side	20	31	13	64
Moston	113	117	40	270
Northenden	14	15	9	38
Old Moat	46	86	32	164
Piccadilly	17	19	23	59
Rusholme	13	25	6	44
Sharston	14	17	7	38
Whalley Range	21	14	17	52
Withington	10	24	8	42
Woodhouse Park	22	33	17	72
<b>Total</b>	<b>1015</b>	<b>1124</b>	<b>690</b>	<b>2825</b>

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Appendix 4 - Stray dog reports by ward

01/08/2019 - 31/07/2020

Ward	Total
Ancoats and Beswick	6
Ardwick	8
Baguley	11
Brooklands	8
Burnage	10
Charlestown	11
Cheetham	14
Chorlton	8
Chorlton Park	4
Clayton & Openshaw	20
Crumpsall	11
Deansgate	4
Didsbury East	6
Didsbury West	0
Fallowfield	3
Gorton & Abbey Hey	25
Harpurhey	8
Higher Blackley	16
Hulme	13
Levenshulme	7
Longsight	10
Miles Platting & Newton Heath	10
Moss Side	6
Moston	7
Northenden	10
Old Moat	5
Piccadilly	4
Rusholme	4
Sharston	17
Whalley Range	10
Withington	5
Woodhouse Park	18
	299

01/08/2020- 31/07/2021

Ward	Total
Ancoats and Beswick	10
Ardwick	6
Baguley	5
Brooklands	7
Burnage	3
Charlestown	26
Cheetham	7
Chorlton	4
Chorlton Park	5
Clayton & Openshaw	18
Crumpsall	10
Deansgate	6
Didsbury East	7
Didsbury West	3
Fallowfield	11
Gorton & Abbey Hey	27
Harpurhey	18
Higher Blackley	14
Hulme	13
Levenshulme	7
Longsight	7
Miles Platting & Newton Heath	21
Moss Side	4
Moston	3
Northenden	6
Old Moat	15
Piccadilly	2
Rusholme	4
Sharston	7
Whalley Range	7
Withington	3
Woodhouse Park	9
	295

01/08/2021- 31/03/2022

Ward	Total
Ancoats and Beswick	16
Ardwick	8
Baguley	3
Brooklands	9
Burnage	3
Charlestown	15
Cheetham	3
Chorlton	5
Chorlton Park	2
Clayton & Openshaw	13
Crumpsall	10
Deansgate	4
Didsbury East	3
Didsbury West	0
Fallowfield	1
Gorton & Abbey Hey	5
Harpurhey	11
Higher Blackley	13
Hulme	3
Levenshulme	6
Longsight	5
Miles Platting & Newton Heath	13
Moss Side	3
Moston	13
Northenden	4
Old Moat	12
Piccadilly	3
Rusholme	3
Sharston	11
Whalley Range	1
Withington	3
Woodhouse Park	8
	212

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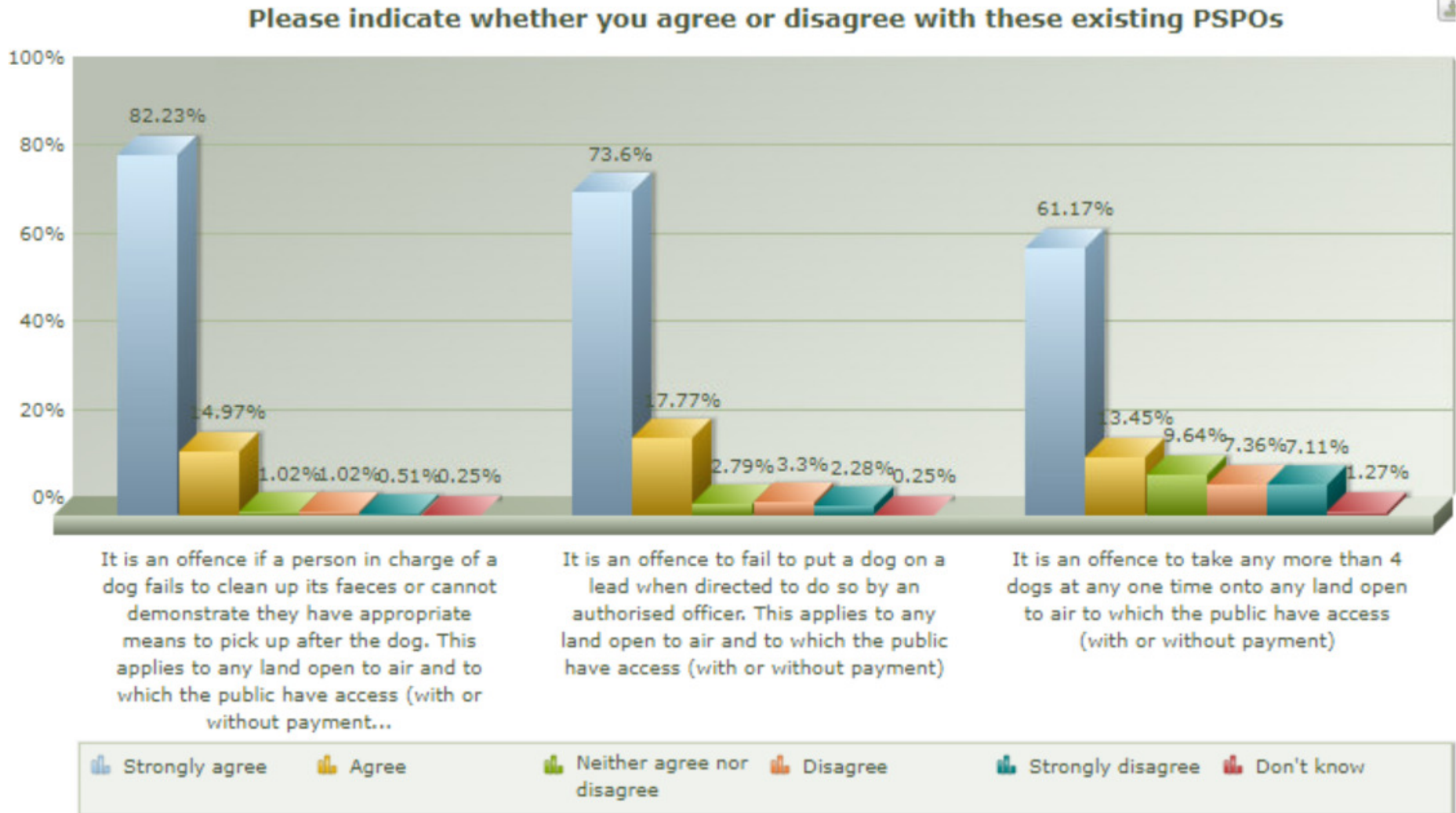
## **Appendix 5 - Consultation responses by question**

(1) Text version / tables –

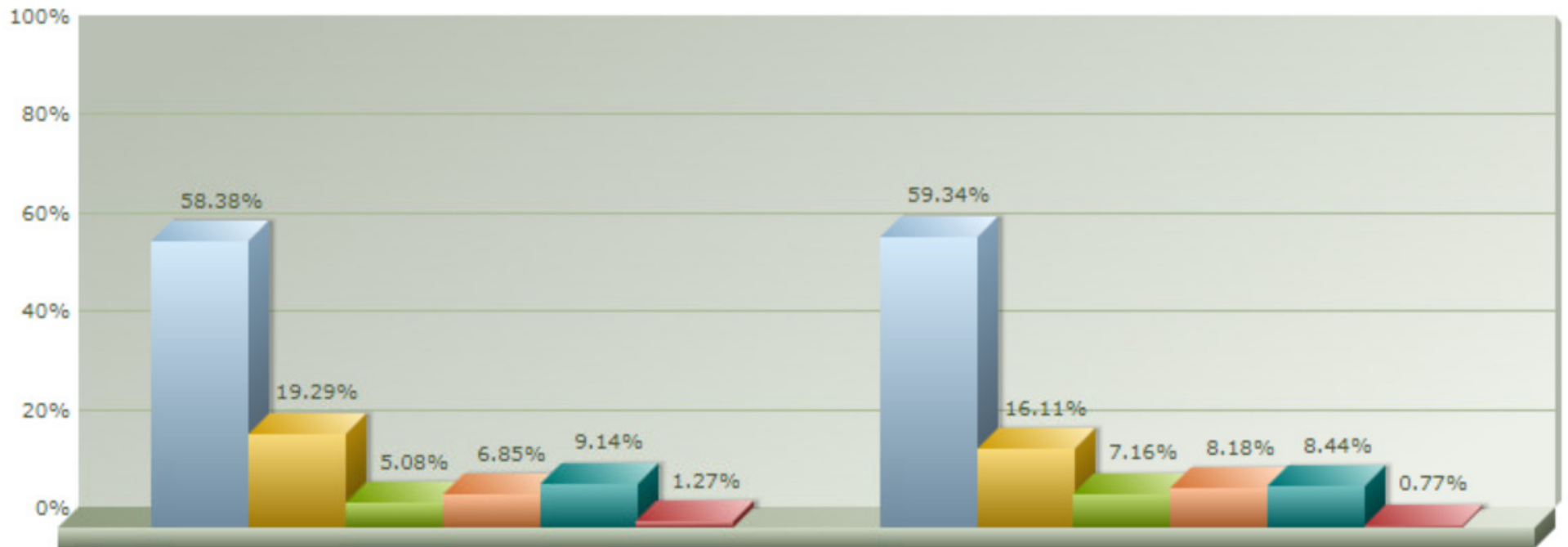
<b>Please indicate whether you agree or disagree with these existing PSPOs</b>							
	<b>Strongly agree</b>	<b>Agree</b>	<b>Neither agree nor disagree</b>	<b>Disagree</b>	<b>Strongly disagree</b>	<b>Don't know</b>	<b>Response Total</b>
It is an offence if a person in charge of a dog fails to clean up its faeces or cannot demonstrate they have appropriate means to pick up after the dog. This applies to any land open to air and to which the public have access (with or without payment)	82.2% (324)	15.0% (59)	1.0% (4)	1.0% (4)	0.5% (2)	0.3% (1)	394
It is an offence to fail to put a dog on a lead when directed to do so by an authorised officer. This applies to any land open to air and to which the public have access (with or without payment)	73.6% (290)	17.8% (70)	2.8% (11)	3.3% (13)	2.3% (9)	0.3% (1)	394
It is an offence to take any more than 4 dogs at any one time onto any land open to air to which the public have access (with or without payment)	61.2% (241)	13.5% (53)	9.6% (38)	7.4% (29)	7.1% (28)	1.3% (5)	394
						answered	394
						skipped	1

Please indicate whether you agree or disagree with the existing PSPOs and changes to the orders							
	Strongly agree	Agree	Neither agree nor disagree	Disagree	Strongly disagree	Don't know	Response Total
It is an offence to allow a dog onto specific areas which have been designated to exclude dogs, such as sport grounds/facilities and children's play areas. The areas to which this rule will apply have been updated and dogs will no longer be excluded from cemeteries and crematoria. Please see the schedule to the proposed order for the list of areas from which dogs will be excluded.	58.4% (230)	19.3% (76)	5.1% (20)	6.9% (27)	9.1% (36)	1.3% (5)	394
It is an offence to fail to keep dogs on a lead on all roads, pavements, footpaths and alleyways in the City of Manchester and in designated areas, such as garden or picnic areas. The areas to which this rule will apply have now been extended to include all cemeteries and crematoria. Please see the schedule to the proposed order for the list of areas in which dogs must be kept on a lead	59.3% (232)	16.1% (63)	7.2% (28)	8.2% (32)	8.4% (33)	0.8% (3)	391
						answered	394
						skipped	1

(2) Charts / visual representation



Please indicate whether you agree or disagree with the existing PSPOs and changes to the orders



It is an offence to allow a dog onto specific areas which have been designated to exclude dogs, such as sport grounds/facilities and children's play areas. The areas to which this rule will apply have been updated and dogs will no longer be excluded ...

It is an offence to fail to keep dogs on a lead on all roads, pavements, footpaths and alleyways in the City of Manchester and in designated areas, such as garden or picnic areas. The areas to which this rule will apply have now been extended to incl...



**Appendix 6 – general feedback**

<b>Category</b>	<b>Est. Count</b>
Generally in favour of PSPOs	<b>40</b>
Generally opposed to PSPOs (too restrictive, unnecessary / 'anti-dog')	<b>8</b>
Calls for increased enforcement / monitoring / awareness	<b>30</b>
Cemeteries + Crematoria - in favour of dogs being allowed on lead	<b>9</b>
Cemeteries + Crematoria - raising concerns / dogs should remain excluded	<b>9</b>
Dogs on-lead restrictions - general support / could be more extensive (e.g. in all areas within parks / open spaces)	<b>38</b>
Dogs on-lead restrictions - disagree / should be relaxed in some areas / highlighting need for dogs to exercise on green spaces	<b>15</b>
Dog fouling - in favour of restrictions / highlighting issues	<b>15</b>
Dog Fouling - could be left to biodegrade in remote / rarely used locations and not picked up	<b>2</b>
Dog fouling - opposition / concerns re: 'means to pick up' requirement	<b>2</b>
Dog exclusion – supportive of PSPO / more exclusion areas needed	<b>3</b>
Dog exclusion – disagree / some exclusion areas too excessive (e.g. sports pitches, generally)	<b>4</b>
Dogs maximum number - should be maintained or decreased (from 4). General issues with professional dog walkers	<b>11</b>
Dogs maximum number - opposed / calls to increase the number of dogs allowed	<b>2</b>
Calls for specific or enclosed areas in parks to exercise dogs / more bins in parks / other infrastructure within parks to accommodate dogs	<b>19</b>
Highlighting other issues in parks / open spaces (Antisocial behaviour, littering etc)	<b>14</b>
Call for licensing / dog walking registration / breed specific requirements	<b>5</b>
Concerns authorised officers could be overzealous (e.g. 'on lead by direction' PSPO)	<b>3</b>
Other / out of scope	<b>26</b>

**Appendix 6 – Site specific feedback**

<b>Category</b>	<b>Est. Count</b>
General dog control issues reported in specific parks / locations	<b>15</b>
Hough end - exclusion should be removed / made "when in use"	<b>15</b>
Hough end - exclusion should remain at all times	<b>2</b>
Chorlton Ees - issues with professional dog walkers (more than 4 dogs)	<b>3</b>
Chorlton Park - football pitches should be exclusion "when in use", not at all times	<b>3</b>
Chorlton Park - bowling green is no longer in use and exclusion should be removed	<b>6</b>
Didsbury Park - call for dogs to be on lead in all areas	<b>1</b>
Fletcher Moss - call for dogs to be on lead in all areas	<b>1</b>
Fletcher Moss - café area, rose garden and wellbeing gardens should be added to on-lead areas	<b>1</b>
Fletcher Moss - Pergola gardens restriction required	<b>1</b>
Fog Lane Park - query re: location of multi-use games area	<b>1</b>
Merseybank Playing Fields - call for exclusion restriction to be only when in use	<b>2</b>
Marie Louise Gardens - restrictions to remain as is	<b>1</b>
Marie Louise Gardens - call for dogs to be on-lead in all areas	<b>1</b>
Alexandra Park – highlighting the need for dogs to be exercised	<b>1</b>
Wythenshawe Park - exclusion too excessive (cycle areas)	<b>1</b>
Wythenshawe Park - football pitch should be exclusion only when in use	<b>1</b>

## Appendix 7

### **Feedback to general comments raised during the PSPO public consultation (objections / concerns only)**

- Generally opposed to PSPOs (too restrictive, unnecessary / 'anti-dog')

The proposals are intended to provide a balance between allowing dog-owners the opportunity to exercise their dogs in public open spaces and ensuring that others using the same spaces are not adversely affected by dogs that are not under sufficient control. The PSPOs are regularly reviewed in line with legislation.

- Calls for increased enforcement / monitoring / awareness

This feedback is noted. Authorised officers will be refreshed regarding the PSPOs and reminded of the importance of enforcement where it is appropriate to do so. The overall intention remains for dog owners to abide by the requirements of the PSPOs to ensure public spaces can be enjoyed by all.

- Cemeteries and Crematoria - raising concerns / dogs should remain excluded

Specific issues highlighted include the potential for dogs to dig or urinate on graves and dogs barking / causing a disturbance whilst in cemeteries and crematoria. This feedback is noted and these new arrangements will be monitored during the course of the PSPOs being in force, alongside colleagues in Bereavement Services. Furthermore, other PSPOs (e.g. fouling, specified maximum number of dogs) will apply to these spaces. The PSPOs are regularly reviewed in line with legislation and so any issues will be addressed accordingly.

- Dogs on-lead restrictions - should be relaxed in some areas / highlighting the need for dogs to exercise on green spaces

The recommended arrangements are felt to provide ample opportunities for dogs to be exercised in public open spaces (e.g. in general park areas, outside of any specific restrictions). The areas to which this restriction applies are intended to reduce the risk of harm to dogs, motorists, pedestrians and other users of public open spaces.

- Dogs on-lead – further restrictions may be required (e.g. dogs on lead in all public places)

Feedback from some respondents indicated that the areas to which the 'on-lead' PSPO applied could be increased or that dogs could be required to be on-lead in all public places. Under the proposals, dogs must be kept on-lead on all roads, pavements, footpaths, alleyways, cemeteries and crematoria across the city, in addition to specified smaller parks or other specified public spaces. Outside of these areas, dogs can be exercised off-lead (unless dogs are excluded). The City Council recognises that dogs require sufficient exercise, in line with the requirements of the Animal Welfare Act 2006 and it is therefore appropriate that opportunities are available for dogs to be exercised off-lead in some areas. It is felt that the proposed restrictions are appropriate.

- Dog Fouling - could be left to biodegrade in remote / rarely used locations and not picked up.

The City Council would not agree with this suggestion due to the health risks and harm to the amenity dog fouling can cause when not picked up and disposed of appropriately.

- Dog fouling - opposition / concerns re: 'means to pick up' requirement

Whilst these concerns are noted, it is considered reasonable to expect that those in control of a dog within a public space should possess the means to pick up after the dog. This would include situations where the "last bag" has been used, since owners cannot definitively predict the actions / habits of the dog when in a public place and therefore, owners should carry enough bags to cater for all eventualities. Authorised officers will not be empowered to "stop and search" members of the public or require them to "turn out their pockets" but would instead politely ask whether they are able to demonstrate they have appropriate means to pick up, which is felt to be reasonable. In some circumstances, this approach may offer a more proactive and less resource-intensive approach than officers needing to witness a dog foul and the owner fail to pick up.

- Dog exclusion - more exclusion areas needed

Where appropriate, dogs are excluded from children's play areas, sports facilities and other areas across the city. The extent of the exclusions is deemed appropriate and reasonable, taking into account the need for dogs to be exercised.

- Dog exclusion - some exclusion areas are too excessive (e.g. sports pitches, generally)

Where appropriate, dogs are excluded from some pitches across the city only when the pitches are in use. The "when in use" clause would usually apply where

pitches have less frequent formal use and/or where, outside of the pitches, the remaining park area offers only limited opportunities to exercise dogs. In some locations (e.g. bespoke sports facilities or area where there are sufficient opportunities for dogs to be exercised elsewhere in the vicinity / facility), dogs are excluded at all times. Each site has been reviewed alongside colleagues within the relevant teams.

- Dogs maximum number – generally opposed / calls to increase the number of dogs allowed (from 4)

The restriction to the number of dogs under control has been set (at 4) in order to help prevent “pack mentality”, which could affect other dog walkers or users of public spaces. Furthermore, the restriction is aimed to minimise inconvenience / disruption to pedestrians and increase compliance with the other PSPOs relating to dog control in the city and this arrangement has been in place since 2008. It is not the City Council’s intention to revise this requirement.

- Dogs maximum number – calls to decrease the number of dogs allowed (from 4)

For the reasons cited above, it is appropriate to limit the number of dogs to be taken onto a public place however, the City Council recognises that some may choose to own multiple dogs and/or may walk dogs on behalf of others and the arrangement is intended to facilitate this, whilst avoiding inconvenience or disturbance to the general public. Again, this arrangement has been in place since 2008 and it is not the City Council’s intention to revise this requirement.

- Calls for specific or enclosed areas in parks to exercise dogs / more bins in parks / other infrastructure within parks to accommodate dogs

This is not within the scope of the consultation / PSPOs however, this feedback will be shared with the relevant colleagues within the City Council with the responsibility for managing parks / other open spaces.

- Highlighting other issues in parks / open spaces (Antisocial behaviour, littering etc)

The information / feedback provided will be shared with the relevant teams for awareness and, where appropriate, monitoring and enforcement. The scope of this consultation exercise is limited to dog control.

- Call for a dog walking registration scheme, dog licensing or breed specific restrictions

Whilst this feedback is noted, this is not within the scope of this current consultation.

- Concerns authorised officers could be overzealous (e.g. 'on lead by direction' PSPO)

All officers enforcing the PSPOs will be trained prior to authorisation and will be required to adhere to the City Council's Corporate Enforcement Policy. Enforcement of the PSPOs will be monitored throughout and any complaints or concerns addressed accordingly.

- Other / out of scope

Comments out of scope of the current consultation included –

- Where a comment was made but it was too brief or ambiguous to draw any conclusions
- Comments reporting issues in other Local Authority areas
- Issues relating to dogs on private property – for example shops and cafes
- Feedback regarding dogs on public transport
- Issues relating to specific dog attacks or the muzzling of dogs.

## Appendix 7

### **Feedback to site specific comments raised during the PSPO public consultation**

- General dog control issues reported in specific parks / locations

Feedback regarding dog control issues in specific parks or other locations will be utilised to inform patrols and / or will be addressed with the relevant teams where appropriate.

- Hough end playing fields – concerns / objections regarding the exclusion requirement

The City Council has carefully considered the points raised in respect of Hough End Playing Fields however, the intention is to continue the current restriction of dogs being excluded from the playing pitches at all times. The City Council's intention in continuing to exclude dogs from the pitches is to minimise the health risks associated with dog fouling being left on the pitches. The Playing Fields provide bespoke sports pitches, with a specific intended use and do not form part of a wider 'park' area. Whilst the main purpose of the playing fields is for the provision of sports pitches, it is recognised that the playing fields are used for other purposes. Approximately 20% of the site remains accessible for dogs, as long as the other applicable PSPOs are adhered to and the dogs are not allowed to roam onto the pitches.

- Chorlton Ees - issues with professional dog walkers (taking more than 4 dogs onto the fields and causing other issues)

Following receipt of this feedback, enforcement patrols will be arranged in the vicinity to help address this issue.

- Chorlton Park - football pitches should be exclusion "when in use", not at all times.

This issue has been carefully considered however, it is the City Council's intention for the dogs to remain excluded from the football pitches at all times. There are 5 football pitches on Chorlton Park, which are well used however, it is considered that the park has sufficient alternative green spaces in which dogs can be exercised without dog walkers needing to access the pitches. Again, the City Council's intention in excluding dogs from the pitches is to minimise the health risks associated with dog fouling being left on the pitches. Chorlton Park

covers an area of approximately 13.06 Hectares, with the football pitches covering an approximate area of 4.57 Hectares.

- Chorlton Park - bowling green is no longer in use and the exclusion should therefore be removed.

It has been confirmed that the bowling green at Chorlton Park is no longer in use and so this location should therefore be removed from the 'exclusion' PSPO. This position may be reviewed should a formal long-term alternative use for the site be identified and implemented.

- Didsbury Park - call for dogs to be on lead in all areas

This was an isolated request but has been given consideration. The restrictions within Didsbury Park have been reviewed and are considered appropriate. On-lead and exclusion areas are in force where appropriate and dogs can be exercised outside of these areas, which is felt to be reasonable.

- Fletcher Moss Gardens - call for dogs to be on lead in all areas

This was an isolated request but has been given consideration. The restrictions within Fletcher moss have been reviewed and are considered appropriate, with the suggested addition of the seating area in the Top Terrace to the on-lead PSPO (as outlined below). On-lead and exclusion areas are in force to protect areas such as the Botanical Gardens and sports facilities, whilst allowing dog owners to exercise their dogs outside of these areas.

- Fletcher Moss Gardens - café area, rose garden and wellbeing gardens should be added to the on-lead PSPO

These suggestions have been reviewed. There are no known issues with dog control in the rose garden and wellbeing gardens and so the current level of restrictions within these areas is considered appropriate. These areas will be monitored and any issues addressed accordingly. The suggested addition of the café area to the on-lead PSPO is considered appropriate in order to reduce the potential disturbance to diners / visitors, whilst still allowing those with dogs to access the area. This is also consistent with the arrangements at some other parks across the city. The Parks Team has confirmed that the appropriate description for the location for the purposes of the PSPO is the "seating area of the Top Terrace".



- Fletcher Moss Gardens- Pergola garden restriction required

There are no known issues with dog control at the Pergola gardens however, this will continue to be monitored. As stated above, the seating area at the Top Terrace is to be added to the areas in which dogs must be kept on-lead.

- Fog Lane Park - query re: location of multi-use games area

The multi-use games area is a fenced off facility and signs are in place to advise that dogs are not permitted. The area is intended to be used solely for sports activities and so it is not appropriate for dogs to enter.

- Merseybank Playing Fields - call for exclusion restriction to be only when in use

The intention remains for dogs to continue to be excluded at all times from the sports pitches at Merseybank Playing Fields and this is not a new or increased requirement. The City Council's intention in continuing to exclude dogs from the pitches is to minimise the health risks associated with dog fouling being left on the pitches. The Playing Fields provide bespoke sports pitches, with a specific intended use and do not form part of a wider 'park' area. Whilst the main purpose of the playing fields is for the provision of sports pitches, it is recognised that the playing fields are used for other purposes. Approximately 30% of the site remains accessible for dogs, as long as the other applicable PSPOs are adhered to and the dogs are not allowed to roam onto the pitches. There have also been recent reports of dog-related antisocial behaviour at this site.

- Marie Louise Gardens – feedback regarding restriction.

2 specific comments were received in respect of this location; one comment was in favour of the restrictions remaining "as is" (general open-space restrictions only) and the other wished for dogs to be on-lead in all areas of the gardens. The current restrictions are deemed appropriate and dogs can be off-lead as long as the other PSPOs in force are adhered to. This is also the view of the relevant 'Friends' group. The location will continue to be reviewed in light of any specific issues raised concerning dog control.

- Alexandra Park – highlighting the need for dogs to be exercised

The arrangements are felt to provide ample opportunity for dogs to be exercised off lead, outside of the specified restricted areas.

- Wythenshawe Park - exclusion too excessive (due to the extent of the cycle areas / tracks)

A number of the revised restrictions / changes to the infrastructure within Wythenshawe Park provide increased opportunities for dogs to be exercised / access green spaces, for example –

- The previous Golf Pitch & Putt has been in part replaced by the new Cycle Hub and associated facilities. The overall restricted area has decreased
- The Athletics track has reduced in size and now incorporates the Pump Track and Learn to Ride area. The approximate size of the restricted area has therefore reduced from 9.5 acres to 6 acres, meaning more areas are accessible to those with dogs.

Wythenshawe Park covers an area of approximately 269 acres and so it is considered that the current level of restrictions offers sufficient opportunities for dogs to be walked / exercised.

- Wythenshawe Park - football pitch should be exclusion only when in use

As a major park within the city, there is considerable space for dogs to be exercised off-lead without needing to utilise the football pitches for these purposes. As stated above, the park covers an area of approximately 269 acres and the pitches cover an area of approximately 8.8 acres. The exercising of dogs on the pitches, fouling and dogs digging can affect the fine turf areas, resulting in maintenance issues, affecting the quality of the surface and causing associated safety concerns of faeces that has been missed/ not collected.

# Equality Impact Assessment

## 1. Tell us about your service

My Directorate	Neighbourhoods
My Service	Compliance, Enforcement and Community Safety
My team / section	Environmental Crimes Team
The name of the function being analysed	Varying / Extension of the Public Spaces Protection Orders relating to the control of dogs
Who is completing the assessment?	Sam Kinsey
Who is the lead manager for the assessment?	Fiona Sharkey

## 2. Tell us about the activity that you're analysing

Briefly describe the main aims and objectives of your policy, project, service redesign or strategy, including outlining at a high level if it has implications for other areas of the Council's work and priorities.

The Compliance, Enforcement and Community Safety service carries out a wide range of regulatory roles in meeting its many statutory duties of protecting the public, individuals and the environment. These duties are mainly met by carrying out programmed inspections of premises, responding to complaints, under proactive patrols, taking enforcement action and offering advice.

This proposal involves the review and, if appropriate, extension / variation of the City Council's current Public Spaces Protection Orders (PSPOs), which make it an offence to:

- Fail to pick up faeces from a dog or to be able to demonstrate appropriate means to pick up
- Take a dog onto prohibited/restricted areas
- Allow dogs off lead on the highway/other identified areas
- Fail to put a dog on a lead at the request of an authorised officer
- Take more than the specified maximum number of dogs (4) onto a public open space.

The Anti-social Behaviour, Crime and Policing Act 2014 allows local authorities to make PSPOs to help control nuisance / anti-social behaviour. The local authority must meet the requirements of legislation in making such orders and the restrictions imposed must be reasonable. Breach of a PSPO is a criminal offence, which carries a maximum penalty of £1,000 upon conviction. A Fixed Penalty Notice (FPN), currently set at £100, can be issued to allow perpetrators to discharge their liability for the offence. Enforcement of the PSPOs relating to dog control is undertaken by City Council enforcement officers, the Council's on-street enforcement contractor (3GS) and Park Security (Mitie).

FPNs issued by Manchester City Council Enforcement Officers and Mitie are completed by hand, using pads, which are designed and printed in partnership with the Council's Communications Team. FPNs issued by 3GS are printed using a handheld device to a template used nationally, across all of the company's contracts.

Manchester City Council made 5 PSPOs, outlined above, on 26 July 2019 and under the legislation, these can remain in place for a maximum of 3 years. Under the legislation, PSPOs can be extended or varied.

The proposal is to extend 3 of the current PSPOs for a period of 3 years from 26 July 2022, namely those which make it an offence to –

- Fail to pick up faeces from a dog or to be able to demonstrate appropriate means to pick up
- Fail to put a dog on a lead at the request of an authorised officer
- Take more than the specified maximum number of dogs (4) onto a public open space.

In doing so, the content of the PSPOs in question would remain and the orders would simply be extended for the stated period.

It is proposed that 2 of the current PSPOs would be varied, as outlined below –

- The areas from which dogs are excluded is to be refreshed and updated following feedback from the City Council's Parks and Leisure Team. Following discussions with the City Council's Bereavement Services Manager, dogs would no longer be excluded from all cemeteries and crematoria across the city.
- In conjunction with the above, the areas in which dogs must be kept on a lead are to be extended to include all cemeteries and crematoria.

The proposals will be subject to consultation in line with legislative requirements. The volume of reports received in respect of dog fouling and stray dogs each year demonstrate that these are important issues to Manchester residents.

**TIP:** briefly summarise the key points and keep your answer under 500 words.

**TIP:** try not to duplicate information that's available elsewhere; you can easily use this space to signpost to other sources of background information instead of rewriting them here.

### 3. Analysing the impact on equality

Will the policy, strategy, project, service redesign being assessed here... (Tick all that apply):

Remove or minimise disadvantages suffered by individuals or groups because of their characteristics	X
Meet the needs of people from protected or disadvantaged groups where these are different from the needs of other people	X
Promote diversity and encourage people from protected or disadvantaged groups to participate in activities where they are underrepresented	

Describe how you've reached your conclusion and what evidence it's based on (500 words max).

4 of the 5 PSPOs relating to dog control have an exemption, which is worded as follows –

*"Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog*

***For the purpose of this Order:***

.....

*(a) an assistance dog, in general, is one that is trained to aid or assist a disabled person"*

This exemption applies to all PSPOs relevant to dog control, with the exception of the order which makes it an offence if more than 4 dogs are taken onto a public place under the control of 1 person. There is no clear reason why it would be necessary for an individual to take 5 or more assistance dogs into a public place, regardless of any disabilities or other protected characteristics.

The wording of the exemption is intended to ensure that all those with protected characteristics who require an assistance dog would benefit from an exemption to the relevant PSPOs, whilst also recognising that not all disabilities would restrict one's ability to comply with the terms of the order. The wording also takes into account the broad range of agencies and individuals who could be responsible for the training of an assistance dog by avoiding reference to specific organisations/charities. It is also recognised that there is no legal register of assistance or service dogs in the UK. As part of the process, Assistance Dogs UK will be consulted regarding the proposals to extend / vary the PSPOs.

It should also be noted that each proposed order contains the statutory defence of "reasonable excuse" which could be relied upon for those with temporary conditions or other factors which may restrict an individual's ability to comply with the terms of the order. Defences of "reasonable excuse" would be considered on a case-by-case basis however, it is felt that the broad nature of this defence gives the local authority the ability to deal / consider situations that fall outside of the exemptions related to disabled people with an assistance dog.

All regulations would be applied and enforced in a consistent and proportionate manner by trained and authorised Enforcement Officers and in line with the Council’s Corporate Enforcement Policy.

It is therefore considered that the exemptions and statutory defences detailed above would be sufficient to mitigate the impact the extension / variation of the proposed orders may have on those with protected characteristics. Therefore, the recommendation is for the exemptions to be retained in extending / varying the orders.

Furthermore, the FPNs issued for such offences are generally “serve on sight” so enforcement officers are required to explain the offence, why the FPN is being issued and what the offender’s options are during the issuing process. If, during this process, it becomes clear the individual does not have the capacity or ability to understand, the officer would not be expected to issue the FPN.

Considering which group/s you have identified the policy, project, strategy or service redesign as being relevant to, complete the table below. Be brief with your answers and only complete them for the group/s relevant to your activity.

1. What is the impact of your proposal on this group?	2. What evidence have you used to reach this assessment?	3. What actions could be taken to address the impacts?

Age (older people)	No evidence of a specific impact however, some older people may be more likely to suffer with mobility issues / other disabilities.	SCOPE state that 46% of pension-aged adults are disabled.	<p>There are exemptions in the relevant PSPOs for those with assistance dogs.</p> <p>The “reasonable excuse” defence is in place for those without assistance dogs who are unable to comply with the PSPOs for any other reason (e.g. a physical condition).</p> <p>All enforcement to be carried out in line with the Corporate Enforcement Policy.</p>
Age (children and young people)	No impact – enforcement action will not be taken against minors for breach of PSPO	N/A	N/A



<p><b>Disability</b></p>	<p>There could be an impact upon those with a disability, where their disability restricts their ability to comply with the terms of the PSPO.</p>	<p>SCOPE state that there are 14.1 million disabled people in the UK.</p> <p>There is no legal/official register of assistance dogs in the UK however, reports indicate that:</p> <ul style="list-style-type: none"> <li>- Over 7,000 people are partnered with service dogs provided by Assistance Dogs UK</li> <li>- 850 new guide dogs are matched with visually impaired people in the UK each year</li> <li>- 193 hearing assistance dogs were placed with deaf people in the UK between 2019-20</li> </ul>	<p>There is an exemption in the PSPOs relevant to those with assistance dogs, where their disability prevents them from being able to comply with the order.</p> <p>The “reasonable defence” could be applied for cases where the dog owner does not have an assistance dog but is nevertheless unable to comply with the terms of the PSPO (e.g. a short term condition or disability that doesn’t require an assistance dog but nevertheless restricts the owner’s ability to comply).</p> <p>Enforcement to be carried out in line with the Council’s Corporate Enforcement Policy.</p>
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<p><b>Race</b></p>	<p>Non-English speakers or those for whom English is not their first language may not understand the restrictions</p>	<p>The 2011 census stated that 138,000 UK residents did not speak English</p>	<p>Signage will be pictorial where appropriate / possible and will be designed in line with MCC comms.</p> <p>FPNs would ordinarily be issued face-to-face and officers would adapt to the circumstances and would not issue to an individual who did not have the capacity or ability to understand the offence.</p> <p>The 'reasonable excuse' defence within the orders is broad and so could cover these circumstances.</p>
<p><b>Sex</b></p>	<p>There is no evidence to suggest there would be any impact on this protected characteristics</p>	<p>N/A</p>	<p>N/A</p>

<p><b>Sexual Orientation</b></p>	<p>There is no evidence to suggest there would be any impact on this protected characteristics</p>	<p>N/A</p>	<p>N/A</p>
<p><b>Marriage / civil partnership</b></p>	<p>There is no evidence to suggest there would be any impact on this protected characteristics</p>	<p>N/A</p>	<p>N/A</p>

<p><b>Pregnancy / maternity</b></p>	<p>Those who are heavily pregnant may have difficulties in complying with some requirements of the PSPOs (e.g. picking up faeces)</p>	<p>There are no specific statistics relating to bending whilst pregnant however, clinicians suggest that this may cause discomfort at the later stages of pregnancy.</p>	<p>The “reasonable excuse” statutory defence is in place and could be applied in such circumstances if appropriate.</p> <p>Most dog owners who are pregnant should be able to safely pick up after their dog and control the dog whilst in a public place.</p> <p>Enforcement to be carried out in line with the Council’s Corporate Enforcement Policy.</p>
<p><b>Gender Reassignment</b></p>	<p>There is no evidence to suggest there would be any impact on this protected characteristics</p>	<p>N/A</p>	<p>N/A</p>

Faith / religion / belief	There is no evidence to suggest there would be any impact on this protected characteristics	N/A	N/A
<b>Additional / Optional Characteristics</b>			
Families living in Poverty	Families living in poverty may struggle to pay a Fixed Penalty Notice issued for breach of PSPO.	A government report stated that 11.7 million people in the UK were in relative low income BHC (18% of the population).	Enforcement to be carried out in line with the Council's Corporate Enforcement Policy.  Where alleged offenders are unable to make payment within the timescales stipulated on the FPN, reasonable efforts will be made to accommodate this, for example by extending the timescale during which payment can be made.
Carers	There is no evidence to suggest there would be any impact on this protected characteristics	N/A	N/A

Homelessness	A homeless person may own a dog and breach the terms of a PSPO	Pet ownership levels amongst homeless people is unknown however, studies have suggested between 5% and 24% of homeless people own pets.	PSPO enforcement would not necessarily be the best approach to address issues relating to dogs belonging to homeless people. Such issues would usually be addressed by other MCC department or other agencies / charities.
Ex-Armed Forces	No direct impact, although it is recognised that ex-armed forces may carry physical injuries or have mental health issues related to their service.	<p>A Ministry of Defence Report published on 18 June 2020 stated that 1 in 8 (27%) UK Armed Forces personnel were seen for a mental health related reason.</p> <p>Ministry of Defence statistics show that between 1 January 2001 to 31 March, 2014 there were 4,590 Naval Service, <b>14,601</b> Army and 2,565 RAF UK Regular personnel medically discharged</p>	<p>Existing controls are in place for those with disabilities who have an assistance dogs. The “reasonable excuse” defence could apply in other circumstances.</p> <p>Enforcement to be carried out in line with the Council’s Corporate Enforcement Policy.</p>

**QUESTION 1 TIP:** think about 1) whether your policy, strategy, project or service redesign removes or minimises disadvantage for this group, 2) whether it meets their needs that are different from other people’s and / or 3) whether it promotes diversity / encourages participation.

**QUESTION 2 TIP:** evidence could include customer profile data, demographic information, research, or engagement and consultation outcomes

**QUESTION 3 TIP:** think about the extent to which your policy, strategy, project or service redesign meets our equality duties and whether this should or could be improved. If you identify any actions to address impacts, list these in Annex 1 along with responsible officers and timescales for each action.

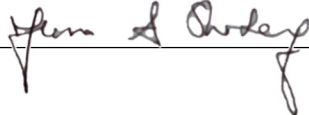
#### 4. Quality Assurance - Equality, Diversity and Inclusion Team

Send your draft EqIA to the EDI Team inbox - [equalitiesteam@manchester.gov.uk](mailto:equalitiesteam@manchester.gov.uk) using **EqIA Advice – Your Service Name.** in the subject line.

<b>EDI Team: Name</b>	<b>Adiba Sultan</b>	<b>Date reviewed:</b>	<b>22/04/22</b>
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#### 5. Head of Service Approval

Your completed analysis needs to be signed off by your Head of Service.

<b>Name:</b>	Fiona Sharkey	<b>Date:</b>	9 May 2022
<b>Job title:</b>	Head of Compliance Enforcement and Community Safety	<b>Signature:</b>	

#### Annex 1 – Actions Log

Use this table to list the actions you have identified to mitigate and adverse risks, detailing who will be responsible for completing these and setting clear timescales for delivery. Your actions will be reviewed at 6 months and 12 months to assess progress.

Actions identified in your EqIA	Responsible officer / team for delivery	Timescale for delivery	Comments
Monitor enforcement to ensure it is taken in line with the EqIA and Corporate Enforcement Policy	Sam Kinsey, Compliance, Enforcement and Community Safety Team	Ongoing	
Consult with members of the public and relevant parties	Sam Kinsey / Environmental Crimes Team	March / April 2022	In addition to statutory consultees, other interested parties including ADUK, will be contacted to comment on the proposals.
Share information re: signposting for homeless people with dogs with front-line enforcement officers.	Sam Kinsey, Compliance, Enforcement and Community Safety Team	Ongoing	
Monitor the data relating to Fixed Penalty Notices served.	Sam Kinsey, Compliance, Enforcement and Community Safety Team	Ongoing	See also Action 1
Review EqIA for relevance	Sam Kinsey	June 2023	



**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Exclusion) Public Spaces Protection  
Order 2019**

Manchester City Council (in this Order called "the Council") in exercise of its powers under Section 61(1)(a) of the Anti-social Behaviour, Crime and Policing Act 2014 ("the Act ") hereby varies the above Order:

The Order, made on the 26<sup>th</sup> July 2019 is hereby varied on the XXXX and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council's statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place ("the Restricted Area") has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activity unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council's website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made

**Obligations on persons with dogs:**

**Exclusion**

5. A person in charge of a dog must not take it onto or permit the dog to enter or to remain on, any land specified in the Schedule to this Order unless -
  - (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog
- (c) An assistance dog, in general, is one that is trained to aid or assist a disabled person
- (d) When in use means when a sports pitch or facility is being used for an organised and pre-arranged match or practice session by persons who are entitled to organise or participate in such matches or practice sessions

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the  
said City:-

Authorised signatory  
Dated this XX day of XXXX

DRAFT

## Schedule

The land listed below, all being open to the air and to which the public are entitled or permitted to have access (with or without payment).

	<b>Site Name</b>	<b>Area / Facility</b>
1	Alcester Walk, M9 OWF	Children's Play Area, Multi Sports Area
2	Alderman Rogers Park, Firbank Road, M23 2YH	Football pitches, Children's Play Area
3	Alexandra Park, Russell Street, M16 7JL	Children's Play Areas, Tennis Courts, Cricket Square, Cricket Field (when in use), Football Pitch (when in use), Multi Sports Area
4	Annie Lees Park, Mount Road, M18 7BQ	Children's Play Area
5	Ardwick Green Park, Hyde Road, M12 6FX	Children's Play Area
6	Attleboro Road, M40 5EQ	Children's Play Area
7	Baguley Park, Bowland Road, M23 1DL	Children's Play Area, Multi Sports Area
8	Barrack Street Park (Formerly Saint Georges' Park), M15 4ER	Children's Play Area, Multi Sports Area
9	Beech Road Park, M21 9FA	Children's Play Area (including Football Pitch)
10	Bignor Street Park, off Heywood Street, M8 OSE	Cricket Square (when in use), Multi Use Games Area
11	Birchfields Park, Birchfields Road, M14 5JU	Children's Play Area, Skateboard Area, Children's Under-fives play zone, Cricket Square (when in use)

	<b>Site Name</b>	<b>Area / Facility</b>
12	Blackley Recreation Ground, Cooper Lane, M9 OSA	Multi Sports Area, Basketball court, Tennis Courts
13	Boggart Hole Clough, Charlestown Road, M9 7DH	Children's Play Areas, Athletics Track (including football pitch)
14	Bradford Park, Charlesworth Street, M11 3AG	Children's Play Area, Multi Sports Area, Basketball Court, Skate Park
15	Broadhurst Park, Lightbowne Road / Saint Mary's Road, M40 OFJ	Children's Play Area, Multi Sports Area, Bowling Green
16	Broadhurst Playing Fields, Moston Lane / Lightbowne Road, M40 5QD	Football pitches
17	Brookdale Park, Droylsden Road, M40 1PH	Children's Play Area, Multi Sports Area, Sensory Garden, Football pitch (when in use), BMX / Skate Park
18	Cathedral Gardens, M4 3BG	Children's Play Area
19	Cavendish Road. Park, M20 1QB	Children's Play Area
20	Chapel Street Park, M19 3GH	Children's Play Area
21	King George Fifth Park, Chapman Street, M18 8WQ	Children's Play Area, Multi Sports Area
22	Cheetham Park, Elizabeth Street, M8 8BQ	Multi Sports Area, Children's Play Area
23	Chesterton Road. Play Area, M23 9AL	Children's Play Area
24	Chippenham Court Play Area, Chippenham Road, M4 6FF	Children's Play Area
25	Chorlton Park, Nell Lane, M21 7UD	Children's Play Area, Tennis Courts, Skateboard Park, Football pitches

	<b>Site Name</b>	<b>Area / Facility</b>
26	Chorlton Water Park, off Maitland Avenue, M21 7WH	Children's Play Area
27	Clayton Park and Clayton Park East, Ashton New Road, M11 4PX	Children's Play Area, Multi Sports Areas, Bowling Greens
28	Clayton Vale, Edge Lane, M11 4BR	Children's Play Area
29	Collyhurst Park, Harrowby Drive, M40 8LP	Children's Play Area, Multi Sports Area
30	Cringle Park and Cringle Playing Fields, Errwood Road, M19 1HR	Children's Play Area, Multi Sports Areas, Football Pitches, Tennis Courts
31	Crowcroft Park, East Road, M12 5QZ	Children's Play Area, Multi Sports Area, Bowling Greens
32	Crumpsall Park, Ash Tree Road, M8 5RX	Children's Play Area, Multi Sports Areas
33	Culmere Road Park, M22 OEJ	Children's Play Area, Multi Sports Area, Nature Area
34	Damhead Park, Whitemoss Road, M9 7HD	Children's Play Area, Multi Sports Area, Gym Station Trail
35	David Lewis Recreational Ground, Lewis Avenue, M9 4DW	Multi Use Games Area, Tennis Courts, Basketball Court, Bowling Green, Children's Play Area
36	Debdale Outdoor Centre, Hyde Road, M18 7LJ	Sailing Centre
37	Debdale Park, Hyde Road, M18 7LJ	Children's Play Area, Multi Sports Area, Bowling Greens, BMX / Skate Park

	<b>Site Name</b>	<b>Area / Facility</b>
38	Delamere Park, Delamere Street, M11 1JY	Children's Play Area, Multi Sports Area, Bowling Greens, Tennis Courts
39	Didsbury Park, Wilmslow Road, M20 5LS	Bowling Greens, Football Pitch, Children's Play Area, Bird Garden, Multi Sports Area
40	Douro Street Park, Douro Street, M40 2AU	Children's Play Area,
41	Eggington Street Park, M40 7SB	Tarmac five-a-side pitches
42	Fletcher Moss Gardens, Wilmslow Road, M20 2SW	Tennis Courts, Botanical Gardens
43	Fog Lane Park, Fog Lane, M20 4UP	Children's Play Area, Tennis & Skateboarding Area, Wildlife Ponds, Bowling Greens, Football Pitches (when in use), Multi Sports Area
44	Gartside Gardens, Kincardine Road, M13 9WN	Tennis Courts, Multi Sports Area, Play Area
45	Gaskell Street Park, Gaskell Street, M40 1AQ	Children's Play Area, Multi Sports Area
46	Gorton Park, Hyde Road, M12 5PS	Children's Play Area, Multi Sports Area, Skate Park area
47	Greenbank Park & Greenbank Playing Fields, Manor Road / Mount Road, M19 3FQ	Children's Play Area, Multi Sports Area, Bowling Greens, Cricket Square (when in use), Adult Gym, Multi use Games area
48	Harpurhey Park, Carisbrook Street, M9 5UX	Basketball Area, Multi Sports Area

	<b>Site Name</b>	<b>Area / Facility</b>
49	Heaton Park, Middleton Road, M25 2SW	Children's Play Areas, Animal Centre, Football Pitches, Brick Hill and Hill Sixty, Dairy Paddock
50	Herristone Road Park, Herristone Road, M8 4PN	Children's Play Area, Multi Sports Area
51	Hewlett Johnson Playing Fields, Edge Lane off Seymour Road / Khartoum Street, M11 4PR	Children's Play Area, Multi Sports Area, Football pitches (when in use)
52	Highbank Park, Alston Road, M18 8US	Bowling Greens
53	Hollyhedge Park, Hollyhedge Road, M22 4GP	Children's Play Area, Bowling Greens, Multi Sports Area, Nature Area, Football Pitches
54	Hough End Playing Fields, Princess Parkway, M20 1HP	All sports pitches including Football Pitches, Rugby Pitches, Gaelic Football Pitches
55	Hulme Park, Stretford Road, M15 5JD	Football Pitch (when in use), Children's Play Area, Skate Park
56	Irk Valley, Barnstaple Drive Play Area, M40 7TJ	Children's Play Area
57	Kingswood Park, Kingswood Road, M14 6GG	Children's Play Area, Multi Sports Area, Tennis Courts
58	Kirkhaven Square Play Area, M40 8DB	Children's Play Area,



	<b>Site Name</b>	<b>Area / Facility</b>
59	Kirkup Gardens, Cotefield Road, M22 1 UY	Children's Play Area, Multi Sports Area, Tennis Courts
60	Ladybarn Park, Burnage Lane, M20 4XA	Children's Play Area, Multi Sports Area, Bowling Green, Tennis Courts, Skateboard Area
61	Lees Street Recreation Ground, Dane Street, M11 1NU	Children's Play Area, Multi Sports Area
62	Lower Crumpsall Recreation Ground, Hazelbottom Road, M8 5XF	Football Pitch (when in use)
63	Manley Park, Clarendon Road, M16 OAB	Children's Play Area, Multi Sports Area
64	Merseybank Playing Fields, Merseybank Avenue, M20 2ZH	Multi Sports Area, Football pitches
65	Milky Button Park, Greenbrow Road, M23 2ET	Children's Play Area, Multi Sports Area
66	Moss Side Millennium Green, Staycott Street, M16 7JB	Children's Play Area
67	Moss Side Community Park, Broadfield Road, M14 4WB	Children's Play Areas, Multi Sports Area
68	Nutbank Common, Nutbank Lane, M9 6BH	Children's Play Area
69	Nuthurst Park, Nuthurst Road M40 3PJ	Children's Play Area, Tennis Court, Multi Sports Area
70	Old Moat Park, Mauldeth Road, M20 3GL	Children's Play Area, Multi Sports Area
71	Openshaw Park, Parkhouse Street, M11 2FT	Children's Play Area, Multi Sports Area, Football pitch (when in use), Tennis Courts

	<b>Site Name</b>	<b>Area / Facility</b>
72	Orford Road Playing Fields, Orford Road / Chelsea Road, M40 1LA	Football Pitch (when in use), Multi Sports Area
73	Painswick Park, off Portway, M22 1GG	Children's Play Area, Multi Sports Area, BMX Area, Football Pitches
74	Parkway Playing Fields, Newbrook Avenue, M21 7TP	Children's Play Area, Multi Sports Area
75	Peel Hall Park, Peel Hall Road, M22 5HP	Children's Play Area, Multi Sports Area, Junior Multi sports Area
76	Philips Park, Stuart Street, M11 4DJ	Children's Play Area, Multi Sports Area, Bowling Greens, Pump Mountain Bike Track (when in use)
77	Piccadilly Gardens, M1 1RN	Children's Play Area
78	Plant Hill Park, Plant Hill Road, M9 6NP	Children's Play Area, Multi Sports Area, Football Pitches (when in use), BMX/Skate Park
79	Platt Fields Park, Wilmslow Road, M14 6LA	Rose Garden, Shakespearian Gardens, Children's Play Areas, BMX / Skate Park, Tennis Courts, Basketball Courts
80	Queens Park, Rochdale Road, M9 5SH	Children's Play Area
81	Riverside Park, Mill Lane, off Palatine Road, M22 4HJ	Children's Play Area

	<b>Site Name</b>	<b>Area / Facility</b>
82	Rosebery Street Park, Rosebery Street M14 4US	Children's Play Area
83	Rosewood Play Area, Crossmead Drive / Croxdale Walk, M9 6QM	Children's Play Area
84	Rutherford Street, Rutherford Avenue, M14	Multi Sports Area
85	Sandywell Millennium Green, Chariot Street, M11 1DP	Children's Play Area, Multi Sports Area
86	Santiago Street Park, Great Southern Street / Santiago Street, M14 4BX	Multi Sports Area
87	Scotland Hall Road Park, M40 2RE	Children's Play Area, Multi Sports Area
88	Simpson Memorial Park, Moston Lane, M40 9NB	Bowling Green
89	Smeaton Street Park, Smeaton Street / Kelday Walk, M8 OLE	Children's Play Area
90	Smedley Lane Playing Fields, M8 8XG	Children's Play Areas, Football pitch (when in use), Cricket Square (when in use)
91	Southwick Road Park, M23 OFZ	Children's Play Area, Multi Sports Area
92	Sparkford Fields, Sparkford Avenue, M23 9EL	Multi Sports Area
93	Saint Mary's Park, Wilcock Street, M14 7DL	Children's Play Area, Multi Sports Area
94	Sunnybrow Park, Knutsford Road, M18 7NU	Children's Play Area
95	Swinton Grove Park, Swinton Grove, M13 OEU	Children's Play Area, Multi Sports Area

	<b>Site Name</b>	<b>Area / Facility</b>
96	Talgarth Road Park, Winscombe Drive M40 7QE	Children's Play Area, Multi Sports Area
97	Tayfield Road Park, M22 1BQ	Children's Play Area, Multi Sports Area
98	Tweedle Hill Road Park, Poolton Road M9 8WH	Basketball Court
99	Victoria Mill Park, Lower Vickers Street M40 7LL	Children's Play Area
100	Vine Street Community Park, Vine Street / Abbey Hey Lane, M11 8SA	Children's Play Area
101	Wonderland Park, Langport Avenue M12 4NG	Children's Play Area, Multi Sports area
102	Wythenshawe Park, Wythenshawe Road, M23 0AB	Athletic Track, Horticultural Centre, Community Farm & Stables, Bowling Greens, Children's Play Area, Tennis Courts, Multi Sports Area, All Sports Pitches & Football Pitches, Bicycle & BMX Skills Area & Skills trails, Pump track & Learn to ride area

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Fouling) Public Spaces Protection Order  
2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) made the above Order:

The Order came into force on the 26<sup>th</sup> July 2019 with effect for a period of 3 years. The Order was extended pursuant to Section 60 of the Act for a period of 3 years from the ...July 2022.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activities, identified in Articles 5 and 6 of this Order, which are carried on in a public place (“the Restricted Area”) have a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Fouling**

If a dog defecates at any time on land specified in the Schedule to this Order a person who is in charge of the dog at the time must remove the faeces from the land forthwith unless -

- (a) he has reasonable excuse for failing to do so; or

- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

#### 6. Means to pick up

A person in charge of a dog on land specified in the Schedule to this Order must have with him an appropriate means to pick up dog faeces deposited by that dog forthwith unless :-

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

The obligation is complied with if, after a request from an authorised officer or constable, the person in charge of the dog produces an appropriate means to pick up dog faeces.

#### Exemptions

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

#### For the purpose of this Order:

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) Placing the faeces in a receptacle on the land which is provided for the purpose, or for the disposal of waste, shall be sufficient removal from the land.
- (d) Being unaware of the defecation (whether by reason of not being in the vicinity or otherwise) shall not be a reasonable excuse for failing to remove the faeces.
- (e) "an authorised officer " means an employee, partnership agency or contractor of Manchester City Council who is authorised in writing by Manchester City Council for the purposes of giving directions under the Order.
- (f) An assistance dog, in general, is one that is trained to aid or assist a disabled person.
- (g) An appropriate means is defined as any poop scoop bag, disposal bag or other suitable container for disposal of dog faeces. By way of guidance a trouser or coat or other pocket is not such an item. Neither is a handbag, rucksack, purse or sports bag.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-

.....

Authorised signatory

Dated this XX day of July 2022

**Schedule**

All land open to the air and to which the public are entitled or permitted to have access (with or without payment) in the City Of Manchester.

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dog Specified Maximum) Public Spaces Protection Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby made the above Order:

The Order came into force on the 26<sup>th</sup> July 2019 with effect for a period of 3 years. The Order was extended pursuant to Section 60 of the Act for a period of 3 years from the XX July 2022.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Specified Maximum Number of dogs**

A person in charge of more than one dog shall not take more than a maximum of 4 dogs onto the land specified in the Schedule to this Order unless –

- (a) he has a reasonable excuse for doing so ; or



- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically ) to his doing so .

**Exemptions**

None

**For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.

**Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City :-

.....

Authorised signatory

Dated this XX day of July 2022

**Schedule**

All land open to the air and to which the public are entitled or permitted to have access (with or without payment) in the City of Manchester.

DRAFT

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dogs on Leads by Direction) Public Spaces Protection Order 2019**

Manchester City Council (in this Order called “the Council”) in exercise of its powers under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (“the Act “) hereby made the above Order:

The Order came into force on the 26<sup>th</sup> July 2019 with effect for a period of 3 years. The Order was extended pursuant to Section 60 of the Act for a further period of 3 years from the ...July 2022.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place (“the Restricted Area”) has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council’s website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**5. Compliance with Leads by order**

A person in charge of a dog on land specified in the Schedule to this Order must comply with a direction given to him by an authorised officer to put and keep the dog on a lead unless -

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

An authorised officer may only give a direction under this Order to put and keep a dog on a lead if such restraint is reasonably necessary to prevent a nuisance or behaviour by the dog that is likely to cause annoyance or disturbance to any other person on any land to which this Order applies or the worrying or disturbance of any animal or bird.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) “an authorised officer ” means an employee, partnership agency or contractor of Manchester City Council who is authorised in writing by Manchester City Council for the purposes of giving directions under the Order.
- (d) An assistance dog, in general, is one that is trained to aid or assist a disabled person.

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the  
said City :-

.....

Authorised signatory

Dated this XX day of July 2022

**Schedule**

All land open to the air and to which the public are entitled or permitted to  
have access (with or without payment) in the City of Manchester.

DRAFT

**The Anti-social Behaviour, Crime and Policing Act 2014**

**Section 59**

**Manchester City Council (Dogs on Leads) Public Spaces Protection  
Order 2019**

Manchester City Council (in this Order called "the Council") in exercise of its powers under Section 61(1)(a) of the Anti-social Behaviour, Crime and Policing Act 2014 ("the Act ") hereby varies the above Order:

The Order, made on the 26<sup>th</sup> July 2019 is hereby varied on the XXXX and shall have effect for a period of 3 years thereafter, unless extended by further orders under the Council's statutory powers.

**General provisions:**

1. This Order applies to all land in the Restricted Area to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
2. The Council is satisfied that both of the conditions set out in Section 59 of the Act are satisfied, because the activity, identified in Article 5 of this Order, which is carried on in a public place ("the Restricted Area") has a detrimental effect on the quality of life of those in the locality and this effect is or is likely to be of a persistent or continuing nature, such as to make the activity unreasonable and justifies the restrictions imposed by this Order.
3. The Order is available for inspection on the Council's website and also at the offices of the Customer Services Centre, Ground Floor, Town Hall Extension, Manchester M60 2LA.
4. If any interested person desires to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within six weeks from the date on which this Order is made.

**Obligations on persons with dogs:**

**Compliance with Leads**

5. A person in charge of a dog on land specified in the Schedule to this Order must keep the dog on a lead unless -

- (a) he has reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

### **Exemptions**

Nothing in this Order shall apply to a disabled person (within the meaning of the Equality Act 2010) whose disability restricts his ability to comply with the Order and the dog is their guide dog or assistance dog.

### **For the purpose of this Order:**

- (a) Restricted Area means the land designated in the Schedule to this Order.
- (b) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- (c) An assistance dog, in general, is one that is trained to aid or assist a disabled person.

### **Penalty**

A person who fails to comply with any obligation imposed by this Order is guilty of an offence and liable to a fine on summary conviction not exceeding level 3 on the standard scale.

**THE COMMON SEAL OF THE COUNCIL  
OF THE CITY OF MANCHESTER**

was hereunto affixed in the pursuance of an order of the Council of the said City:-

Authorised signatory

Date this XX day of XX

### Schedule

All roads, pavements, footpaths, alleyways, cemeteries and crematoria in the City of Manchester and to the areas listed below all being open to the air and to which the public are entitled or permitted to have access (with or without payment)

	<b>Site Name</b>	<b>Area / Facility</b>
1	Ardwick Green Park, Hyde Road, M12 6FX	All Areas
2	Bellott Street Park, Bellott Street, M8 OAZ	All Areas except dog exercise area
3	Boggart Hole Clough, Charlestown Road, M9 7DH	Boating Lake and Fishing Pond
4	Broadhurst Park, Lightbowne Road / Saint Mary's Road, M40 OFJ	Picnic Area
5	Cheetham Park, Elizabeth Street, M8 8BQ	All areas
6	Didsbury Park, Wilmslow Road, M20 5LS	Café Garden
7	Fletcher Moss Gardens, Wilmslow Road, M20 2SW	Picnic Gardens, Seated Area of Top Terrace
8	Goldstone Gardens, Halliwell Lane, M8 9ER	All Areas
9	Heaton Park, Middleton Road, M25 2SW	Western pleasure ground, Farm Centre Courtyard, Stables Café Frontage, Horticultural Centre , Pavilion Café Lake Frontage , Kennel Fields, Bowling Complex & Greens
10	Old Parsonage Gardens, Wilmslow Road, M20 2RQ	All areas
11	Parsonage Gardens, Parsonage, M60 1NU	All Areas



	<b>Site Name</b>	<b>Area / Facility</b>
12	Sackville Street Gardens, Sackville Street, M1 3WA	All Areas
13	Saint John's Gardens, Lower Byrom Street, M3 4AP	All Areas
14	Saint Wilfrid's Park, Chevassut Street, M15 5LR	All Areas
15	Whitworth Park, Oxford Road / Moss Lane East, M14 4PW	All Areas
16	Wythenshawe Park, Wythenshawe Road, M22 0AB	Hall Gardens

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**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee – 19 July 2022

**Subject:** Overview Report

**Report of:** Governance and Scrutiny Support Unit

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### **Summary**

This report provides the following information:

- Recommendations Monitor
- Key Decisions
- Items for Information
- Work Programme

### **Recommendation**

The Committee is invited to discuss the information provided and agree any changes to the work programme that are necessary.

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**Wards Affected:** All

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### **Contact Officer:**

Name: Rachel McKeon  
Position: Governance and Scrutiny Support Officer  
Telephone: 0161 234 4997  
Email: rachel.mckeon@manchester.gov.uk

### **Background documents (available for public inspection):**

None

## 1. Monitoring Previous Recommendations

This section of the report lists recommendations made by the Committee and responses to them indicating whether the recommendation will be implemented and, if it will be, how this will be done.

Date	Item	Recommendation	Action	Contact Officer
8 October 2020	CESC/20/38 Update on Work with the Voluntary, Community and Social Enterprise (VCSE) Sector During COVID-19	To request information on the financial support that has been given during the pandemic by the Council and external funders, broken down by equality strands, as well as information on any gaps in provision.	A response to this recommendation has been requested and will be circulated to Members.	Keiran Barnes, Programme Lead (Our Manchester Funds)
21 June 2022	CESC/22/21 Domestic Abuse	To request that the most recent quarterly report which provides a further breakdown of the statistics be circulated to the Committee Members.  To ask for the percentage of domestic abuse survivors who, despite accessing the Sanctuary Scheme, end up having to leave their home.	A response to this recommendation was circulated to Members by email on 1 July 2022.  A response to this recommendation was circulated to Members by email on 1 July 2022.	Sam Stabler, Community Safety Lead  Sam Stabler, Community Safety Lead
21 June 2022	CESC/22/22 Homelessness Update	To ask that the items requested by Members during the discussion be included in the next report, including the Transformation Programme, work to reduce the use of bed-and-breakfast accommodation, void properties, how the Housing	This will be added to the work programme.	Rachel McKeon, Governance and Scrutiny Support Officer

		<p>Solutions and PRS teams are working together and how their systems are keeping pace with the private rented sector, the imbalance in the geographic spread of temporary accommodation provision, support to help people settle into their new accommodation and information on equalities and how different communities are being served by this work.</p> <p>To request a breakdown of the information in table 2.3 by protected characteristics.</p> <p>To request information on what address people with no fixed abode can use when seeking accommodation through the PRS team.</p> <p>To ask the Committee Support Officer to circulate the report on the Housing Allocations Policy Review which was submitted to the Economy Scrutiny Committee's March 2022 meeting to Committee Members.</p>	<p>A response to this recommendation has been requested and will be circulated to Members.</p> <p>A response to this recommendation was emailed to Members on 5 July 2022.</p> <p>This was circulated to Members by email on 21 June 2022.</p>	<p>Nicola Rea, Strategic Lead (Homelessness)</p> <p>Nicola Rea, Strategic Lead (Homelessness)</p> <p>Rachel McKeon, Governance and Scrutiny Support Officer</p>
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## 2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions published on **11 July 2022** containing details of the decisions under the Committee's remit is included below. This is to keep members informed of what decisions are being taken and, where appropriate, include in the work programme of the Committee.

### Register of Key Decisions:

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
<p><b>TC451 Provision of Transport Service for Manchester Schools Swimming Programme (22/02/18A)</b></p> <p>To seek approval to appoint a company to provide transportation for the Manchester Schools Swimming Programme. The contract will be for 2</p>	<p>City Treasurer (Deputy Chief Executive)</p>	<p>Not before 18th Mar 2022</p>		<p>Confidential Contract Report with recommendations</p>	

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
years commencing September 2022 with an option to extend for up to an additional 2 years.					
<p><b>Hough End Project (12/05/2022B)</b></p> <p>To approve capital expenditure to deliver 2 NO. 3G Cork Infill Football Turf Pitches, Demolition of existing changing facility, Leisure Centre Extension and Car Parking at Hough End Leisure Centre and Playing Fields site.</p>	City Treasurer (Deputy Chief Executive)	Not before 12th Jun 2022		Check Point 4 Business Case	Neil Fairlamb N.Fairlamb@manchester.gov.uk
<p><b>Extension and variation of the Public Spaces Protection Orders (PSPOs) relating to dog control for a period of up to 3 years. (2022/05/16A)</b></p> <p>To extend 3 of the current PSPOs, namely dog fouling / means to pick up, maximum number of dogs and on-lead by direction.</p> <p>To vary 2 of the PSPOs to update the areas to which the “exclusion” PSPO applies and to reduce the restrictions applicable to cemeteries and crematoria so that dogs are no longer excluded from these areas but must</p>	Strategic Director (Neighbourhoods)	Not before 16th Jun 2022		Report and recommendations	Sam Kinsey s.kinsey@manchester.gov.uk

<b>Subject / Decision</b>	<b>Decision Maker</b>	<b>Decision Due Date</b>	<b>Consultation</b>	<b>Background documents</b>	<b>Officer Contact</b>
instead be kept on a lead.					



**Communities and Equalities Scrutiny Committee  
Work Programme – July 2022**

**Tuesday 19 July 2022, 10.00 am (Report deadline Friday 8 July 2022)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Our Manchester Voluntary and Community Sector (OMVCS) Fund Refreshed Funding Programme	This report describes the engagement and co-design processes, and outlines the fund structure and aims. To also include a brief overview of the VCSE Support Review and the timeline for this work.	Councillor Midgley	James Binks/Keiran Barnes	To invite representatives from a range of VCS organisations of different sizes and from different parts of the city
Wynnstay Grove Public Spaces Protection Order (PSPO)	To receive an update on the PSPO outside the Marie Stopes Clinic and how this has been working since its implementation.	Councillor Rahman	Fiona Worrall/Neil Fairlamb/Fiona Sharkey/Sam Stabler	
Public Spaces Protection Order (PSPO)	This report sets out the outcomes from the consultation of the review of PSPOs relating to dog control.	Councillor Rahman	Fiona Worrall/Neil Fairlamb/Fiona Sharkey/Sam Kinsey/Mark Warmisham	
Community Events	To receive a report on Community Events.	Councillor Hacking	Fiona Worrall/Neil Fairlamb	
Overview Report	The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Rachel McKeon	

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